



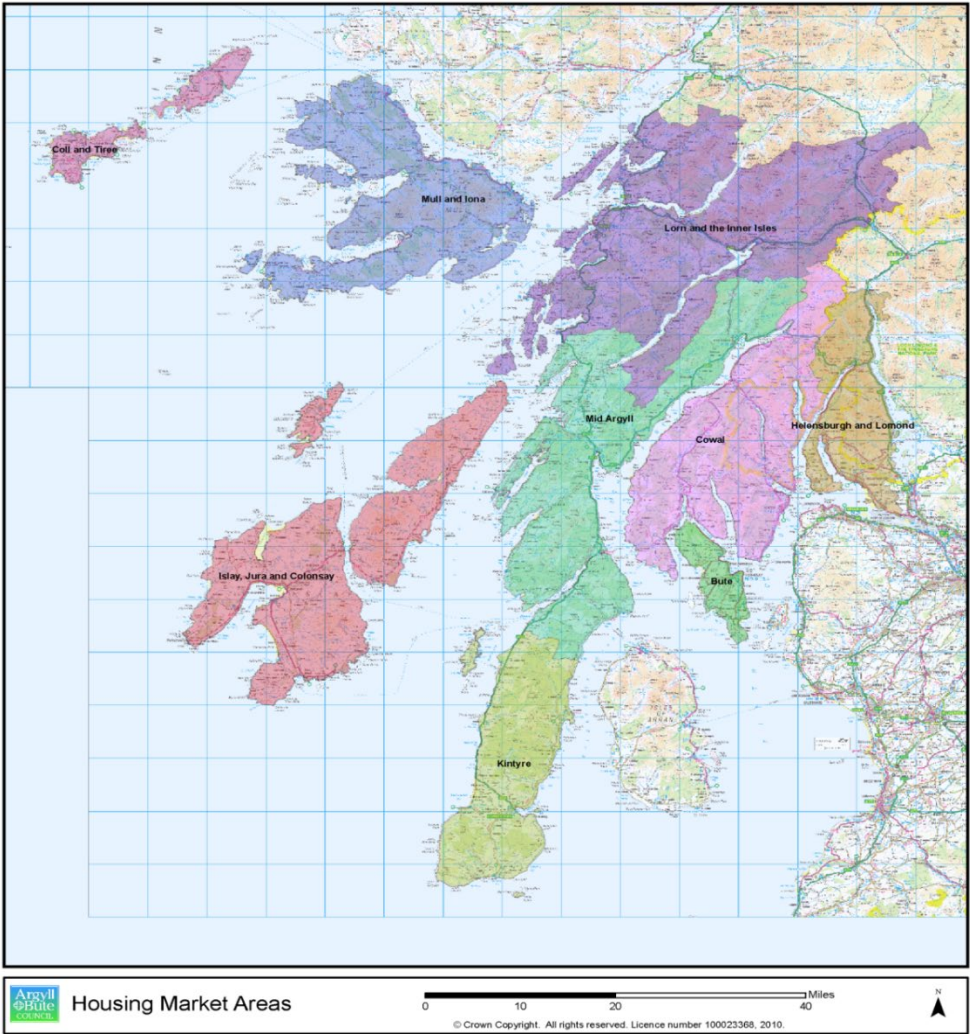
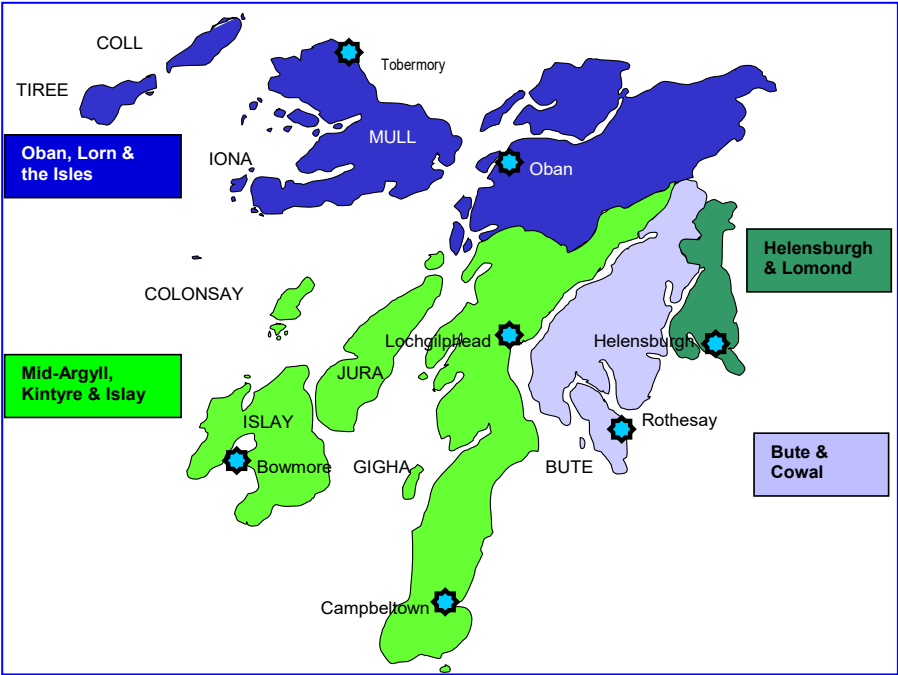
**ARGYLL and BUTE  
STRATEGIC HOUSING INVESTMENT PLAN  
2026/27 - 2030/31**

# Argyll and Bute Strategic Housing Investment Plan 2026/27 – 2030/31

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Argyll and Bute Council area





## INTRODUCTION

The Strategic Housing Investment Plan (SHIP) is a key operational document produced annually by the local authority which identifies priority housing projects to support the delivery of local and national strategic housing targets, to increase the supply of housing.

The SHIP is directly informed by a number of strategic policy documents, primarily the Local Housing Strategy (LHS) and its associated policies, which details the strategic policy approach of the Council and its partners to deliver housing services across the area to meet identified needs.

As per the Scottish Government guidance, the SHIP is the key document for specifically identifying:

1. Proposed strategic affordable housing projects which require Scottish Government Affordable Housing Supply Programme funding support including proposed Gypsy/Traveller Accommodation projects.
2. Proposed affordable housing projects which are to be provided without Scottish Government Affordable Housing Supply Programme funding support.

The focus of the SHIP is affordable housing provision via new build, replacement, rehabilitation, or re-modelling. “Affordable housing” in this context refers to accommodation made available at a cost below full market value to meet an identified need and includes:

- Social rented housing.
- Subsidised low-cost housing for sale (discounted, shared ownership or shared equity)
- Low-cost housing without subsidy (entry level housing for sale); and
- Mid-market rental housing provided by social landlords.”

(Guidance on the Preparation of SHIP, Scottish Government, July 2016)

This SHIP plan covers the five years from **2026/27 to 2030/31**, and details how it will deliver the LHS priorities and outcomes through a five-year strategic investment programme.

Argyll and Bute Council is committed to working closely with the Scottish Government, local housing associations, community groups, and other key partners to increase the effective supply of affordable homes across the area. The SHIP plan reinforces the Council's role as the strategic housing authority; informs Scottish Government housing investment decisions; and the preparation of Strategic Local Programme Agreements (SLPAs).

Developed in consultation with key stakeholders this SHIP builds on the previous plan published in 2024. **The finalised SHIP was submitted to the Scottish Government in October 2025 and approved by full Council in November 2025.**

The SHIP narrative provides a context to the SHIP and includes the following:

- A statement outlining the role the SHIP investment priorities plays in delivering LHS outcomes.
- Details of stakeholder consultation undertaken in developing the SHIP
- A summary of the project prioritisation framework
- Prioritisation by house size
- How the SHIP addresses duties placed on the Council by the Islands (Scotland) Act
- The Council's investment priorities for housing in town centres
- A list of the risks and key issues constraining the delivery of the programme and identifying the actions that are required to mitigate against constraints
- Using different construction methods to deliver SHIP projects
- Resourcing the programme, including:
  - Details of how the Council's own resources, such as Council Tax on Second and Empty Homes, support affordable housing delivery
  - Details of other funds that are supporting the delivery of affordable housing
  - Details of Developer Contributions that have been used to assist affordable housing delivery; and
  - The role of the Housing Infrastructure Fund in delivering new affordable housing
  - Details of any housing projects where funding has been or will be sought from the Vacant and Derelict Land Investment Programme
- A summary of the empty homes services and actions being taken by the Council to bring homes back into use
- Aligning the SHIP programme with the requirement specified in the Argyll and Bute's Child Poverty Action Report
- Details of specialist housing provision delivered over the SHIP period, including wheelchair-accessible housing
- An outline of capital works undertaken on Gypsy/Traveller sites
- Outlining how the strategic housing priorities are aligned with Rapid Rehousing Transition Plan priorities
- A statement on the Council's approach to buybacks, second-hand acquisitions and off-the-shelf purchases
- A statement outlining how the SHIP correlates with the Fair Work First agenda
- Details of progress towards delivery of the affordable housing supply programme across all tenures by completions
- Detail requirements for key worker housing and the actions that the Council or Registered Social Landlord (RSL) partners will take forward
- A summary of the projects in this SHIP. Full details of these projects can be seen in the Scottish Government's electronic system HARP (Housing and Regeneration Programme)
- Details of how the SHIP will be monitored and reviewed including how the SHIP programme impacts upon:
  - Equalities and Socio-Economic Impact Assessment
  - Child Rights and Wellbeing Impact Assessment
  - Health Impact Assessment
  - Islands and Communities Impact Assessment
  - Strategic Environmental Assessment

## 1. STRATEGIC FRAMEWORK

### Argyll & Bute Outcome Improvement Plan (ABOIP)

As the overarching strategic document for local partners, including the Council, the recently reviewed Argyll and Bute Outcomes Improvement Plan 2024-2034 (ABOIP) provides the high-level context for a wide range of strategies, plans and policies, including both the Local Housing Strategy and the SHIP. The three long-term outcomes of ABOIP are:

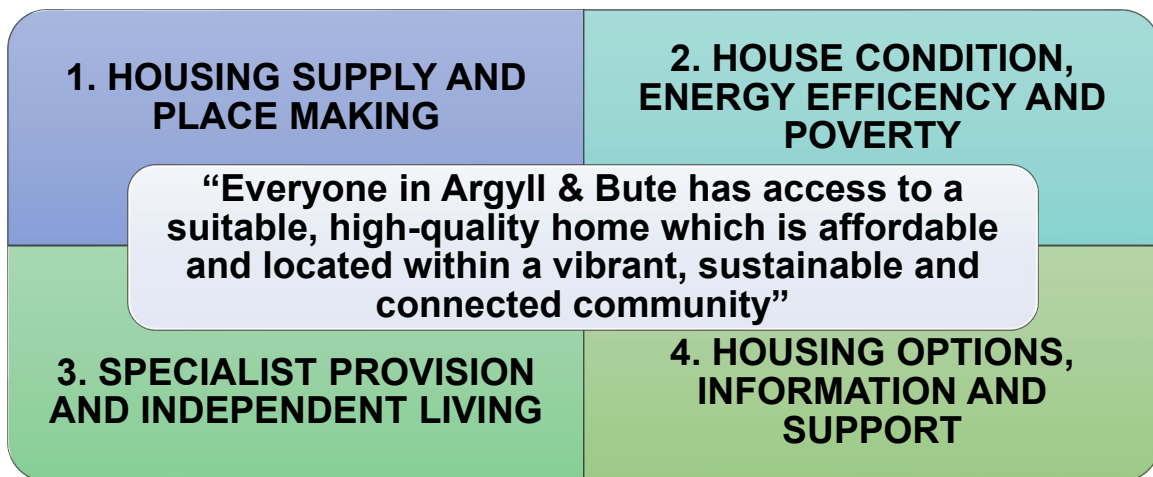
1. Transport Infrastructure
2. Housing
3. Community Wellbeing

While the housing sector has a role to play in achieving all of these outcomes, the provision of affordable new build housing and the delivery of the SHIP, primarily focuses on Outcome 2. The ABOIP seeks to improve housing by:

- Working in effective partnerships to ensure that everyone living and working in Argyll and Bute has access to affordable, warm homes of the right size, in the right place with access to the services, amenities and economic opportunities that communities need to thrive
- Ensuring that plans and policies are informed by communities' needs and aspirations, especially those facing the greatest inequalities in housing related outcomes
- Working with partners and communities to ensure that everyone has the ability to have a say in shaping what housing looks like for their place
- Reviewing partners' land and property assets to ensure resources are used effectively to support the provision of housing for key workers and others
- Working together to identify opportunities for the prevention of homelessness through early intervention.

### Local Housing Strategy (LHS) 2022/23 - 2026/27

The investment programme and priorities set out in the SHIP are consistent with the vision, aims and objectives of the LHS; and these build on the latest Housing Need and Demand Assessment (HNDA). Our strategic priorities and outcomes continue to be ratified and supported by partners and stakeholders via the Argyll and Bute Strategic Housing Forum. In 2022, the Council published its LHS, which covers a five-year planning period from 2022/23 to 2026/27. The LHS sets out our core vision and underpinning this vision are four high-level outcomes:



The SHIP plays a key role in promoting the overall LHS vision and delivering on LHS, particularly Outcome 1. The Council produced a new HNDA in 2021, which was approved by the Scottish Government. The Council's LHS housing supply target of providing 1075 affordable homes from 2022/23 to 2026/27 (215 homes per year) is significantly higher than the baseline HNDA estimate to take account of local and national strategic aspirations for repopulation, economic recovery, and overall growth throughout the authority area.

- **Housing supply target** 2022/23 to 2026/2027 is 1,450 units across all tenures (290 per annum).
- **Affordable housing supply target** 2022/23 to 2026/27 is 1,075 (215 per annum)

In summary, the SHIP aims to deliver sufficient suitable and affordable new homes to attract and retain young people and families, to support a sustainable and thriving business sector, and to meet the needs of the elderly/ageing population, and those with particular needs.

- Potentially, up to 10% of the five-year provision could be for alternative tenures such as shared equity; and
- 10% should comprise some form of "specialist provision" including 5% which should be fully wheelchair habitable.

### **Argyll and Bute Housing Emergency**

In June 2023, Argyll and Bute became the first local authority in Scotland to formally declare a housing emergency. Many local authorities have since taken similar steps and, in 2025, the Scottish Government declared a national housing emergency.

Recognising the systemic nature of the Housing Emergency in Argyll and Bute, a Housing Summit took place in November 2023 involving a thorough list of agencies, partners and stakeholders. The resulting Action Plan follows a partnership approach and has led to a series of metrics being identified against which progress can be

monitored. The approved Housing Emergency actions are reflected in the Local Housing Strategy and the SHIP programme.

## **Scottish Government Priorities and Convention of the Highlands and Islands (COHI)**

One of the Scottish Government's priorities is to '*support a more balanced population across Scotland.*' To achieve this aim, the Scottish Government has developed a strategy called- '[A Scotland for the future: Opportunities and Challenges of Scotland's Changing population](#)' to ensure all areas have a more balanced population "*so all our communities can flourish*".

The Scottish Government's [National Islands Plan](#) aims to address population decline and ensures a healthy, balanced population profile. In particular, the National Islands Plan commits to supporting the repopulation of rural and island communities. Work has commenced on the development of second National Islands Plan due to be published in 2025, we have made our Community Partners aware of this and together with partners have participated with engagement opportunities.

The Ministerial Working Group established in June 2023 to oversee the development of a '[Rural Delivery Plan](#)' within this parliamentary term continues to meet. The aim of the Plan is "*showing how all parts of the Scottish Government are delivering for rural Scotland. As well as policies on agriculture, land reform, marine, and our Islands Plan, this will cover areas such as transport, housing, social justice, repopulation, digital connectivity and economic development.*"

[Housing to 2040](#) aims to deliver the vision for everyone in Scotland, including island communities, by understanding and identifying what positive measures need to be taken forward to address, promote and ultimately reduce inequality in housing outcomes across all housing tenures by 2040 and build strong sustainable communities.

The new Housing (Scotland) Bill was passed by the Scottish Parliament on 30<sup>th</sup> September 2025 and is awaiting Royal Assent to become an Act. Proposals include an extended prevention of homelessness duty to all public organisations and a system of rent control measures.

The **Convention of the Highlands and Islands (CoHI)** group was established to strengthen alignment between the Scottish Government and member organisations in order to support sustainable economic growth and to enable the exchange of ideas on strategic issues affecting the people of the Highlands and Islands. Argyll and Bute Council is an active member of [CoHI](#) group and actively participated in the pilot projects.

Three Settlement Officer Posts were established across Argyll and Bute, Highland, and Western Isles Council. The aims of the Argyll and Bute Settlement Support Officer include:



- Providing guidance and support to people wanting to remain/ relocate
- Gathering information on the barriers to population retention and growth
- Support the development of projects and initiatives to help address population decline.

### **Depopulation Fund**

The Council's successful bid to the Scottish Government Addressing Depopulation Fund in May 2024 has provided the Housing Service with additional resource to deliver a number of key outcomes to address the housing emergency, including: providing tailored support for private sector landlords in an effort to preserve the sector; assisting local employees and employers with tailored housing advice to address depopulation; and increasing housing options to meet the varying needs of the population. This helps to address some issues previously identified in the recent report 'The Challenges faced by rural landlords: The case of Argyll and Bute'

In addition to preserving existing housing options, work is also being undertaken to investigate further housing opportunities such as Mid-Market Rental (MMR) properties and support for those homeowners seeking to transition from existing short-term let properties into longer term rentals. This includes analysis of existing data sources to identify the areas within Argyll and Bute which show the greatest demand for MMR properties and accompanying communications to match the demand to supply where possible.

The Council has commissioned depopulation research which will cover two key issues identified through the work in relation to Housing Emergency, '*Workforce Housing*' which will seek to evidence the housing shortages for workers and options going forward, and '*Young Working Age*' engagement to identify factors that will help with retention and to attract those who have left back to the area. A blended approach will be undertaken to the research project, and proposed outcomes include:

- Assess and evidence the extent and nature of workforce housing shortages.
- Assess the availability and viability of housing options for key workers.
- To engage with younger working age households (18–35-year-olds), including those who have left Argyll & Bute, tracking push and pull factors, plus future intentions and aspirations.
- To assess currently availability of workforce housing options and test the feasibility of key worker housing models.
- To recommend deliverable workforce housing models including funding, eligibility, income and legal implications.

## **2. Stakeholder Consultation**

As outlined in previous SHIPs, the preparation of this plan, as well as the planning and delivery of individual projects, remains a continuous process. The SHIP reflects a strong collaborative approach with Registered Social Landlords (RSLs, or housing associations), the Scottish Government, communities, developers and other stakeholders.

Key strategic partners include:

- The Scottish Government: More Homes Scotland Division
- Argyll & Bute Council
- Argyll & Bute Health & Social Care Partnership
- Community Planning Partnership
- Argyll Community Housing Association
- Fyne Homes Housing Association
- Dunbritton Housing Association
- West Highland Housing Association
- Link Group Ltd
- Bield Housing Association
- Trust Housing Association
- HMNB Clyde/ MOD
- Loch Lomond & Trossachs National Park
- Rural Housing Scotland
- Communities Housing Scotland
- Highlands & Islands Enterprise
- Veterans Housing Scotland
- Scottish Water
- Scottish and Southern Energy Networks
- Scottish Power Energy Networks
- Home Energy Scotland
- Allenergy

At local level, on a site-by-site basis, RSLs and Council officials continue to liaise closely with private developers, local landowners, local community groups and development trusts, and a range of other stakeholders to negotiate, facilitate, enable and deliver viable projects within the context of the LHS and the framework of the SHIP. Updates are also tabled at local Area Committee's. Community representatives and residents are routinely consulted regarding specific projects, sites and settlements.

**The Argyll & Bute Strategic Housing Forum**, comprising a wide range of key partners, the Strategic Housing Forum constitutes the overarching Housing Market Partnership with ultimate responsibility for overseeing the implementation and monitoring of the LHS and the SHIP; and is chaired by the Council Leader. The Strategic Housing Forum is also responsible for making appropriate recommendations to Council Members and lobbying the Scottish Government regarding housing issues in Argyll and Bute. Updated Terms of Reference (ToR) for the Forum, as the formally constituted local housing market partnership within Argyll and Bute, were approved in March 2025.

**The SHIP Officers Development Group** - In addition to regular programming meetings between the Council, the Scottish Government and individual RSLs, a dedicated SHIP Officers Group continues to bring partners together on a quarterly basis to address and progress operational development matters which are then reported to the overarching Strategic Housing Forum.

**Community Housing Network Group-** Argyll and Bute Council, as the strategic housing authority, recognises the importance of community groups and their role in delivering affordable housing. The Community Housing Network Group was established to improve communication and partnership working.

Many of the community groups within the network have successfully attracted funding from the Rural and Islands Housing Fund or the Scottish Land Fund to provide affordable housing. More details are outlined in Section 5 and 14.

**Housing Delivery Group** – As well as our effective strategic partnerships, to help address the acute shortage of housing across all tenures, the Council have established an internal working group which is focusing on:

- Identifying existing, and new housing sites that can make potential strategic contributions to all tenure housing supply
- Identify key barriers/constraints to development and possible solutions to help deliver these sites
- Engage with key housing stakeholders to identify solutions and improve collaboration
- Identifying solutions to effectively tackle market failure in the supply of private new build
- Consider innovative approaches and direct intervention including radical delivery models such as Council funded development and property purchase
- Consider any policy measures that could be employed by the Council or government to address housing market failure.

**Rural Growth Deal (RGD) Housing Sub-group** - The Rural Growth Deal housing sub-group allows partners to contribute to the housing elements within the RGD. The RGD housing proposals are to:

- Construct housing for sale
- Place rural burdens and planning conditions on homes financed by the RGD to ensure they are used as principal homes for occupants; and
- Develop proposals relating to the delivery of worker accommodation.

**Argyll and Bute Child Poverty Action Group** - The Argyll and Bute Child Poverty Action Group recognises that it is vital that the Council, Health Board, the third sector and communities work together to tackle child poverty. Housing is an essential component in tackling child poverty; and the service has been represented in the group since its inception. The SHIP programme will deliver housing investment, enabling some families to be allocated affordable, energy-efficient homes.

## **Health and Social Care Partners**

The Council continues to work closely with the Health & Social Care Partnership (HSCP) at all levels. The HSCP's updated Joint Strategic Plan is due late 2025. This will incorporate the revised and updated Housing Contribution Statement (HCS) approved in 2025 which outlines the essential role that housing plays in supporting and maintaining independent living and the health and wellbeing of residents. The

SHIP has a direct and significant contribution to make to the overall outcome *“People in Argyll and Bute will live longer healthier independent lives”*.

Staff numbers can restrict the provision of care at home, and it has been identified that a lack of affordable housing can be a barrier to attract and retain health and social care staff. The SHIP, Rural Growth Deal and Empty Homes project, will provide homes that could help attract health and social care staff to the area. In addition, the delivery of suitable specialist provision via the SHIP programme will be critical to enabling people with needs to live independently in their own home.

A Pilot Occupational Therapist (OT) post was introduced in 2024 specifically to concentrate on the assessment and onward referral of outstanding cases, and consequently the waiting list for these assessments was reduced considerably. During the Pilot period over £400,000 worth of adaptations were requested via Scheme of Assistance, waiting times were cut by approx. 77% and most of these cases would have otherwise remained on the waiting list and the need unidentified and unmet.

The OT service aims in the long term to receive funding for the continuation of this post, however, in the meantime, the post has been funded from within the OT service. This new OT post will continue to assess patients, across all tenures, who are on the OT waiting list. A new monthly Adaptations Panel for complex cases has been established, and all OTs are encouraged to attend. The Housing OT and local OTs are currently identifying people on the 200/50 medical point list whose housing needs are unlikely to be met from existing RSL stock.

The Council Housing Services also fund a dedicated Mental Health/Addictions Housing Practitioner. This post is focused on supporting the delivery of the Rapid Re-housing Transition Plan and supporting households; further enhancing the strategic and operational links between housing, health and social care.

**Community Engagement** - The Council has enhanced its approach to localised housing need and demand assessment, building on a number of years' experience with community councils, development trusts, local study groups, green belt groups, tenants and residents' associations, and various other local bodies across mainland Argyll and throughout the Islands. A Community Housing Network group meets on a quarterly basis with representation from 15 different community groups. With community groups at different stages on the housing process and having varying resources, skills and knowledge, the meetings offer opportunities for learning, sharing of experiences and advice.

**Community Housing Assessment Tool** - the Community Housing Assessment Tool (CHAT) is a detailed resource for local communities and third-party support agencies to carry out surveys, stakeholder engagement, and data analysis, with the support of Council staff, in order to assemble “high quality, fit for purpose” evidence base required to secure public funding and help to deliver practical housing solutions. In the preceding 12-month period, Housing staff have supported four communities to express local housing need through the CHAT tool, leading to more confident plans for RSL developments and direct community group acquisition of marketed properties.



**HMNB Clyde / MOD engagement-** HMNB Clyde is a major employer and economic driver within the local authority area with over 6000 people employed between Faslane and Coulport, and recent expansion plans have been developed. Figures show that 90% of the civilian workers and contractors in the base are Scottish taxpayers, with a significant number likely to come from the local area. Therefore, a Strategic Delivery and Development Framework (SDDF) is established between the Council and HMNB Clyde to achieve maximum benefit for the base and the wider community as a consequence of the proposals for increasing the naval presence at Faslane.

A key issue in relation to the economy and housing was the implementation of the Future Accommodation Model (FAM), which the MOD piloted from September 2019 to March 2023. The FAM pilot has now ended, however since the FAM pilot, the MOD have announced major infrastructure works including improving and expanding the supply of housing to support the forthcoming increase in personnel. This includes planning approval for 639 single-living accommodation units with estimates in the planning application highlighted that around 300 of the bed spaces will be used for trainees who will be based at the site to undergo training. Through the SDDF, there will be ongoing engagement to allow the economic impacts and housing needs associated with this expansion to be monitored.

The Council carried out a dedicated in-house study of the particular needs of veterans and serving military personnel to inform the HNDA in 2021 and LHS in 2022. This involved engagement with local and national organisations such as Veterans Housing Scotland and Poppy Scotland, among others. Veterans Housing Scotland are key partners of Strategic Housing Forum.

[hnda technical paper 09 - veterans and armed services.pdf \(argyll-bute.gov.uk\)](https://argyll-bute.gov.uk/hnda-technical-paper-09-veterans-and-armed-services.pdf)

### **Wider Stakeholders, Local Business, and Economic Development -**

Increasingly, given the overarching strategic aims, economic development and regeneration partners are key associates in the SHIP and LHS process. Other stakeholders and strategic partners are engaged on an ad hoc basis as appropriate.

**Housing Emergency - Wider Engagement -** The Council declared a housing emergency in June 2023 due to the shortage of housing to meet demand in the area. This was driven by a complex range of issues including: increasing house prices and rents, reducing household incomes, rising construction costs, a decrease in new homes being built, a shrinking private rented sector, increase in demand for worker accommodation, and an ageing population.

A Housing Emergency Summit brought together 90 partners from public, private, third and community sectors who pledged their support to take decisive and bold action to address the housing emergency through options appraisal and prioritisation of actions. The result was a Housing Emergency Action Plan covering each housing priority that was approved in June 2024 and will be incorporated into the next LHS. The collectively identified actions have been programmed initially over a 5-year delivery period and subject to regular review. A series of reporting metrics have been established which will enable baselines to be established and ongoing actions to be monitored and measured.

Our priorities to address the housing emergency have been grouped into four key themes:

1. Enabling the delivery of more market homes in Argyll and Bute
2. Enabling the delivery of more affordable homes in Argyll and Bute
3. Enable the delivery of more homes for Argyll and Bute's workforce
4. Make the best use of existing homes in Argyll and Bute

The Housing Emergency Summit report outlines the outcomes achieved by the summit including the shortlisting and appraisal of housing emergency responses and the collective partnership pledge to act on each response. The full outcome report can be accessed here: [Argyll and Bute Housing Emergency Summit Outcomes Report 2024](#)

Council Officers are working on several work streams to address the housing emergency and liaising closely with partners on the Housing Emergency Action Programme to take forward the delivery of the identified priorities. An overview of action and regular updates on various work streams are published on '*Housing Emergency Webpage*' which can be accessed here - [Housing emergency | Argyll and Bute Council \(argyll-bute.gov.uk\)](#)

### **The challenges faced by rural landlords: The case of Argyll and Bute**

Argyll and Bute Council and Citizens Advice Scotland funded this research published in August 2024 by UK Collaborative Centre for Housing Evidence (CaCHE). The findings of the research have highlighted a number of concerns within the private rented sector. In particular, the potential of further shrinkage of properties available with one third (33%) of respondents intending to sell some of all their rented properties, with only 5% intending to buy more.

The Council are working with partners to take forward recommendations of the research and identify opportunities to sustain and increase the private rented sector and promote alternative tenures where possible to address the housing emergency.

The summary and full report is available here:

<https://housingevidence.ac.uk/publications/the-challenges-faced-by-rural-landlords-the-case-of-argyll-and-bute/>

### **Significant Capital Infrastructure Works**

There are a number of significant capital infrastructure projects programmed in Argyll and Bute area over the forthcoming years and as the Strategic Housing Authority we are actively engaged with partners in relation to housing requirements.

The Highlands and Islands Regional Economic Strategy 2025-2035, recently published by the Highlands and Islands Regional Economic Partnership (HIREP), at a high strategic level identifies a range of Regional Transformational Opportunities (RTOs). The RTOs are defined as opportunities that will deliver clear and substantial shifts and major cross cutting impacts at scale, rather than more localised and incremental changes.

The scale of investment in the economies of the Highlands and Islands over this timescale is estimated within the report and, while aspirational, the figure for Argyll and Bute is £10.48bn (adjusted to account for current status, likelihood etc). This is a significant figure over the 15-year period and has implications for housing, population, job opportunities and a wide range of other factors.

The report estimates that by 2040 an additional 1,150 workers will have moved into the Argyll and Bute area to deliver the projects. Modelling suggests that this will bring a demand for 1,150 homes, but in a more immediate timeframe it is estimated to require 500 homes in the next five-year period.

While clearly aspirational and subject to changes associated with high level strategic aims, there is a clear implication for housing in Argyll and Bute which should influence some aspects of the SHIP.

**Estimated temporary and operational uplift in the Argyll and Bute (%s based on working age population) from RTO project pipeline.**

- Temporary increase in working age population during peak construction = 2,000 / +4.8%
- Long-term increase in working age population based on operational employment requirement

Source: Highlands and Islands Regional Economic Strategy 2025-2035

**SSEN Transmission Argyll – Housing Strategy**

SSEN Transmission have announced their 'Pathway to 2030', which sets the blueprint for the electricity transmission network infrastructure required to enable the forecast growth in renewable electricity across Great Britain, including a number of projects in Argyll and Bute. The proposed SSEN infrastructure projects planned for Argyll and Bute area are within Kintyre and Mid-Argyll Housing Market Areas.

The investment programme is set out within two timeframes, projects to 2023, and projects beyond 2030. Within the Argyll and Bute programme, there could be a need for accommodation for up to 1,300 workers over the period, with associated companies and sub-contractors increasing this number. As well as temporary workers, there will be a number of permanent employment opportunities arising that could require permanent housing solutions.

The need for a range of housing solutions is therefore a priority, and a Strategic Group of lead partners has been established. Additionally, a specific housing sub-group has been established to engage with SSEN around their housing requirements, and to identify opportunities for collaboration on the housing legacy and community benefits that SSEN are striving to achieve. The housing requirements for SSEN during their phased stages will not displace any existing SHIP projects but rather could result in site or infrastructure improvements that could benefit both RSLs and communities.

### 3. Prioritising the Programme

The SHIP has a clear and transparent framework for prioritising projects to be delivered. Investment is targeted at Housing Market Area's (HMA), communities and settlements where the HNDA has identified the most acute housing pressures. These priorities recognise the importance of investing in smaller, fragile rural communities as well as larger urban areas. The areas have been identified through consideration of:

- the relative and absolute pressure on the existing affordable housing
- the ability to meet the need in the wider housing market area
- deliverability (site ownership, infrastructure or planning constraints, etc.)
- the Council's strategic priorities e.g. potential contribution to population growth and economic growth.

Given that localised "hotspots" or pressured areas may still be masked within the wider geographic HMAs, a further refinement of the evaluation process is also required at the localised settlement (or letting area) level to reflect the complex rural and island geography of Argyll and Bute. Therefore, the Council continues to employ the following key indicators: -

**TABLE 1: Key Indicators/Evidence Base**

Criteria	Indicator/Evidence
Identified need	HNDA & local updates – total shortfall in affordable housing.
Pressure ratios	CHR - waiting list applicants per available let on annual basis.
Homeless Pressure	HL1 statistics - applicants & time to close cases; temporary accommodation; % of RSL lets to homeless cases.
Social stock levels	Proportion of existing RSL stock to total number of dwellings on Council Tax Register.
Wider Strategic Fit	Synergies with LDPs; economic development plans or regeneration initiatives; the local improvement plan; and the primary objective of reversing population decline.
Specialist Provision	HNDA/CHR/Health & Social Work caseload – total shortfall for special needs accommodation & evidence from waiting lists or bespoke research.
Risk/Deliverability	Satisfies key development criteria (site ownership; planning consent; resourced; infrastructure constraints; contractor capacity). Early liaison with planning remains critical.
Affordability (of proposed rent)	Compared to Scottish Government benchmarks and other RSL rents; as % of LHA; and as % of local household incomes.



**Prioritisation by Housing Need** – Dunbeg remains a key development priority for the Council, although the SHIP has several other projects in the Oban and Lorn HMA. Strategically, Helensburgh & Lomond is also a high priority in terms of need and potential growth opportunities.

The LHS concluded that there is high levels of housing need and demand across the local authority area particularly on the Islands and more remote rural areas, where small-scale developments could bring significant positive impacts. However, analysis suggests that all housing market areas in Argyll and Bute are experiencing housing need and demand.

**Prioritisation by Tenure** – The majority of the SHIP programme will deliver houses for social rent; however, alternative affordable tenures such as shared equity, other low-cost home ownership options or below-market rent will be considered on a site-by-site basis, in line with local market conditions and needs, and actively encouraged where appropriate, subject to a robust business case being made.

Housing Associations in Argyll and Bute have recently made progress in delivering alternative tenures such as mid-market rent (MMR) and shared equity units. The future provision for tenures other than social rent will require detailed business plans and must reflect a robust and credible assessment of local needs before approval. The Council intends to evaluate the impact of these projects to inform the future programme. The Council is keen to encourage and support alternative, intermediate tenures when appropriate, to enhance the housing mix and to increase the range of potential housing options.

The highest demand areas for MMR are the Lorn and Helensburgh & Lomond HMAs, with Cowal, Mid Argyll and Islay, Jura & Colonsay also experiencing significant interest. Financial viability challenges have been identified in delivering additional MMR opportunities, and work is ongoing to identify ways to overcome these challenges.

**Prioritisation by Size** – The HNDA and the HOMEArgyll common housing register identify that the most significant demand continues to be for one and two-bedroom properties; hence, the SHIP will continue to promote the delivery of smaller properties. As of September 2025, **55%** of the active waiting list applicants in housing need required **one** bedroom accommodation, **24%** require **two** bedrooms, while 14% required three beds and 7% required four or more bedded properties.

There is an identified housing pressure due to the lack of available one bed properties throughout the local authority area with particularly high pressures in Oban and Helensburgh. In response to this, it has been agreed with HOMEArgyll partners that one-person households seeking accommodation can now be allocated two bed properties in these high-pressure areas.

Although waiting list demand for larger properties is lower, the HNDA process identified demand for larger, family-sized accommodation. “Bright Start, Bright Future” by the Scottish Government identified larger families as one of the vulnerable family types which are more likely to experience child poverty. The Council is committed to addressing child poverty, and hence the SHIP partners will consider

economically viable options, to deliver larger homes where there is a specific need, including private acquisitions and off-the-shelf properties.

**Prioritisation by Particular Needs** – Specialist housing provision is often required for those who have impairments such as cognitive, physical, sensory developmental or a combination of impairments; older people with mobility or other health care needs; and those with mental health conditions.

To provide suitable accommodation for those with disabilities/ impairment and the ageing population, the LHS specifies a target of 10% of new build should be purpose designed as specialist provision to suit households with medium to high-level particular needs. As far as possible, all general needs new builds are designed to the minimum lifetime, Housing for Varying Needs Standards, to maximise the accessibility for residents whose circumstances and needs will change over time.

In addition, the extent and nature of the ageing population, will necessitate strategic investment in developing and delivering housing-based care, support and aids, and adaptations. The 2022 Census results report that Argyll and Bute have the highest older population rate across all 32 Local Authorities, with 27% adults aged 65 or over.

The finer detail of the programme will be established through specification of suitable type and size of accommodation for individual developments, taking into account the needs of actual households on the waiting list, information gathered through local housing need and demand assessments, and in consultation with HSCP co-ordinated through the Housing OT.

**Prioritising projects, which align with the Council's overarching vision to grow the population** - The 2022 Census, estimated the population of Argyll and Bute at 86,000. Whilst the National Records of Scotland (NRS) more recent mid-year estimates calculated Argyll and Bute's population to be 87,983 which is a 2% increase from the 2021 estimate of 86,220 (NRS Mid-Year Estimates). This exceeds the ambitious LHS growth target of 0.5%. The Council continually monitors pressures in each of HMAs and will modify investment priorities accordingly.

The Argyll and Bute Rural Growth deal aims to facilitate the delivery of a range of housing tenures to provide market level housing for sale and deliver accommodation for workers to help sustain the population. The intention is to support business growth in the initial pilot areas of Tobermory and Bowmore. The planned Islay and Mull SHIP projects will complement the RGD housing proposals.

Depopulation has been identified as a key component of the Housing Emergency in Argyll and Bute. Research has been commissioned to track the housing journeys, decisions and future appetite of younger and working age households in Argyll & Bute to live and work in the area. The research will seek to design and coproduce workforce housing solutions to maximise the retention of younger/working age households currently living in Argyll & Bute and encourage the return of households who have left.

**Prioritising projects which improve town centres** - In addition, to supporting remote rural and island communities, the SHIP programme supports projects that improve town centres. Over the previous 12 months, three town centre projects were completed – Jeanie Deans, Helensburgh, Baddens in Lochgilphead, and Wilkie Houses, Rothesay, with the following projects on site or committed:

- Ballochgoy, Rothesay
- Dalintober, Campbeltown

**SHIP projects should provide Rural and Island Proofing**<sup>1</sup> – the Council’s Housing Service will continue to apply a policy of rural-proofing housing plans and strategies to ensure the more remote and isolated areas, or those designated as “fragile”, are not disadvantaged or adversely affected by investment and development decisions. Critical to this aim is joint working with local planners to support the development and sustainability of designated key rural settlements across Argyll and Bute, as well as supporting the aims of the Loch Lomond & Trossachs National Park.

While existing, evidenced need remains the primary concern, consideration will also be given to rural areas of potential economic development and/or population growth in liaison with Economic Development colleagues and the local business sector. The rural/urban housing differential is acknowledged nationally in the structure of the Scottish Government’s benchmark framework for grant funding, whereby Argyll and Bute receives a rural uplift to address the additional costs involved in remote rural and island development.

A high-level ‘*Island Housing Market Study*’ exploring issues related to housing demand and delivery across the three main island Housing Market Areas of Coll & Tiree; Mull & Iona; and Islay, Jura & Colonsay was undertaken in autumn 2023 to help inform the Rural Growth Deal projects. This study built on existing knowledge, wider work, and research, to examine the housing markets in more detail with a range of stakeholders, including in-depth one-to-one interviews. Unsurprisingly, the study evidenced that current housing market on our Islands is unable to satisfy the local need and demand for affordable housing.

The supply of housing on our Islands is constrained by several factors including the availability of land, contractor capacity and a lack of competition among developers, but primarily high construction costs. The shortfall of housing has over a prolonged period, resulted in higher house prices and rental values, reducing overall affordability. The study confirms evident traces of market failure, and there is a clear rationale for public sector intervention. Public sector support, in the form of funding and other initiatives to deliver a range of housing, would go some way towards addressing the housing market failure and help stem rural depopulation, and sustain island communities.

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<sup>1</sup> Rurality is defined in the Scottish Government Urban Rural Classification, see: <http://www.gov.scot/Topics/Statistics/About/Methodology/UrbanRuralClassification>. In addition, one definition of fragility is outlined in the report: Review of Fragile Areas and Employment Action Areas in the Highlands and Islands, HIE, November 2014.

The result of the study provides an overview of the evidence of housing market failure across the Islands and there are several recommendations for the Council to consider, many of which have already been included in the Housing Emergency Action Plan and also helps evidence the approach taken in Argyll and Bute through the Rural Growth Deal.

This SHIP has been developed within the context of the Islands (Scotland) Act 2018 and National Islands Plan 2019, which introduced measures to support and help the unique needs of Scotland's islands now and in the future. The Act seeks to help create the right environment for sustainable growth and empowering communities. With around 23 inhabited islands in our local authority area, Argyll and Bute is committed to supporting and sustaining population and economic growth in these communities and will always ensure to engage directly with the islands when new policies and strategies are being developed that may affect them. As required by Islands (Scotland) Act 2018, the Scottish Government are currently reviewing the National Islands Plan with a view to publishing an update in 2025.

The publication of the Scottish Government's 'Rural & Islands Action Plan (R&IAP)' in October 2023 acknowledges that in remote, rural and island areas, small-scale actions can bring about significant impacts, and a small number of additional homes can make a generational difference, supporting the long-term resilience of communities. The R&IAP sets out a range of actions in four key areas:

1. Enable the delivery of more high-quality affordable homes.
2. Making best use of existing homes and support for home ownership.
3. Supporting community-led development.
4. Housing and local economies.

The SHIP aims to support the priorities of the island communities. In addition to the island studies, we ensure that our overarching HNDA process allows for a significant, representative sample of local households on individual islands to participate, register their housing needs, and voice their general views on local housing. A formal Islands Impact Assessment has been developed as part of the LHS process, and this document also covers the SHIP. Additionally, it should be noted that both housing projects being supported by the Rural Growth Deal programme are within island communities.

To tackle the lack of sufficient housing in island communities the SHIP in the last 5 years (2020/21- 2024/25) has delivered 46 units on the islands, equating to 9% of all units provided within Argyll and Bute. During the same period, 48 (10%) homes were completed in urban classified areas, 23 homes (5%) in small towns and 378 homes (76%) in rural classified areas. This reflects a spread of new developments across the local authority area. The Council will continue to explore opportunities to deliver more island and rural homes with our partners and wider community groups.

**Future prioritisation process** - The implementation of National Planning Framework 4 (NPF4) requires Councils to support communities undertaking Local Place Plans. This will place greater pressure on Councils to address the needs identified by community plans. In the future, the Council will revise its prioritisation process to include a robust scoring system to ensure transparency in the decision-



making process. The Housing Services team are engaged with a number of communities in relation to their Local Place Plans where housing has been identified as a priority, including Lochgoilhead Community Trust, Dunoon Community Development Trust, Arrochar, Tarbet & Ardlui, Dalavich, and Kilchrenan.

**AFFORDABILITY** – as a basic rule of thumb, an affordable house price is reckoned to be no more than 3.5 times the annual income of the household, and in terms of renting a property, the affordable benchmark is often considered to be around 25% of the household's income.

The volatile financial markets are having an impact on mortgage affordability. The Financial Conduct Authority (FCA) classifies 'higher risk' lending as a loan-to-value ratio over 90% and an income multiple greater than or equal to 3.5 for single income purchasers, or 2.75 for joint income purchaser/s. (SG website, September, 2023)

[Background and historic data - HNDA modelling mortgage impacts: guidance - gov.scot \(www.gov.scot\)](#)

#### 4. DELIVERING THE PROGRAMME: MITIGATING RISKS AND RESOLVING DEVELOPMENT CONSTRAINTS

It is important to identify, assess and respond to any risks or potential constraints that might impact the overall programme or individual projects; and that effective measures are taken to mitigate these as far and as early as possible. The SHIP aims to assure that, if funding is secured, any other constraints will be resolved by the time of the estimated site start of the relevant project. The main risks or constraints that tend to apply to the SHIP programme include:

- Increased construction costs which are being impacted by supply chain issues, unprecedented fuel costs and inflation.
- The constrained capacity of the local construction sector and tight labour market.
- Development and Infrastructure constraints.
- Effective land supply and legal procedural constraints.
- Planning issues.
- Financial assumptions.

**Mitigating Constraints** - The Council and its partners are working continuously to minimise these risks and mitigate constraints as far as possible

##### a) **Increased construction costs and a constrained labour market**

The constrained capacity of the local construction sector has a huge impact on delivering new homes. Local contractors sometimes are forced to rely on tradespeople from the central belt to fill in gaps in provisions. The on-going impacts of Brexit and Covid 19 have reduced the number of people in the labour market. Therefore, employees are able to be more selective in the jobs they undertake. A shortage of labour combined with the fluctuating, but high fuel costs have placed additional hurdles in the way of recruiting construction workers who are prepared to travel to Argyll and Bute to undertake construction work.

The Scottish Government issued revised benchmark costs in October 2024, which reflect the increased construction costs. However, the cost of labour and

materials appear to have increased more sharply in remote rural and island communities. In addition, RSLs and contractors continue to highlight concerns in balancing cost and quality considerations, especially given the ongoing cost of securing private finance in current financial environment. These factors will make delivering new homes within the revised benchmark extremely challenging.

To mitigate against higher construction costs and shortages of labour the Council and its partners continue to explore innovative construction solutions, including utilising technological solutions and modular construction methods if appropriate for development. Work due to commence in autumn 2024 on a development at Ballochgoy, Rothesay, by Fyne Homes to deliver eight modular homes, constructed off-site and assembled on-site, regrettably could not proceed due to the modular house provider going into liquidation. The Council will however continue to encourage innovative approaches to widen the scope for housing delivery.

**b) Rapidly changing economic landscape**

The HNDA published in 2021 included a range of scenarios such as:

- the worst-case scenario of severe demographic and economic decline in the short term.
- less severe and stabilising scenarios.
- to more optimistic growth scenarios.

While the years following the pandemic have resulted in increased population and higher house prices in Argyll and Bute the economic landscape is extremely volatile and uncertain. A recent Economic Trends technical paper supporting the 2026 HNDA identified an economy that had suffered a series of shocks due to geopolitical events and was now showing some signs of recovery. However, despite a forecasted expansion of the energy and food & drink sectors, business confidence is still fragile and the influence of a lack of affordable accommodation on the economy was noted. This has resulted in further pressures on the social rented sector. The prioritisation framework underpinning the SHIP must be flexible to address emerging need and demand trends.

- c) Development Constraints** (such as infrastructure issues: roads, utilities, ground condition problems/ abnormal costs) - The core SHIP programme has always aimed to focus on sites that are not subject to significant development constraints, such as contaminated brownfield sites, designated greenbelt areas, or sites with restricted infrastructure capacity in terms of access roads or water supply. However, in certain instances within some highly pressured areas where a substantial shortfall in affordable housing is evidenced or in areas of wider strategic importance, it may be necessary to consider such sites in the absence of more practicable or easily progressed sites. Apart from the site constraint, there may be costs associated with carrying out remedial works, preliminary feasibility studies, or mitigating the potential impact on areas of archaeological significance or historic buildings, which further constrain on-site development. Mitigation may be aided by ensuring site investigation is carried out at early stages and seeking to ensure land values reflect any remediation costs. Regarding infrastructure constraints, such as Scottish Water connections/

capacity/ access, early discussions with the Utility companies are part of the SHIP process in order to address potential issues and find solutions. Where possible, abnormal costs should be deducted from the land purchase price, and unforeseen costs may be met from alternative sources such as the Council's Strategic Housing Fund, developer contributions, or other funding sources.

The Housing Infrastructure Fund (HIF), has proven to be a significant factor in supporting housing development in this authority through grants for sites which are of strategic importance, and cannot proceed or have stalled due to exceptional infrastructure works (out with the curtilage of the development); and can help facilitate the unlocking of these sites for the delivery of housing. The Council successfully prioritised the further development of Dunbeg, for instance, as a key site for delivery of housing utilising this fund and was awarded £2.1m in total, in line with the eligibility criteria and guidance set out by the Scottish Government. This is discussed in more detail in Section 5 of this report.

- d) **Effective Land Supply** – The RSLs and the Council are working actively in partnership to identify landbank opportunities. A notable feature of a rural and island authority such as Argyll and Bute is the dominance of large estates in terms of land ownership in many areas exhibiting housing need. This can present additional challenges in respect of accessing and assembling suitable sites for development. Nevertheless, through collaborative efforts with planning colleagues, the Council and National Park are confident that a supply of land for affordable housing continues to be sustained, as seen in the table below.

Argyll and Bute Council's Local Development Plan 2 (LDP2) was approved on the 28<sup>th</sup> February 2024. Regarding housing, it seeks to help deliver new housing of the right type in the right places to meet the needs and aspirations of the wide variety of households across Argyll and Bute. Part of this involves ensuring there is an adequate supply of land on which new housing can be developed.

There have been some changes from previous LHS updates in how this topic is approached. Scottish Planning Policy (2014) previously set out requirements on local planning authorities relating to housing land supply including the provision of a minimum 5-year effective land supply at all times (an effective site being one where it could be demonstrated to be free of constraints within 5 years). Scottish Planning Policy was superseded by National Planning Framework 4 (NPF4) on 13 February 2023.

NPF4 requires that Local Development Plans set out a Local Housing Land Requirement (LHLR) which is expected to exceed the 10-year Minimum All-Tenure Housing Land Requirement (MATHLR). The MATHLR for Argyll and Bute as set out within NPF4 is 2150 units and this has been translated within Local Development Plan 2 (LDP2) into a LHLR of 3000 homes for a 10-year period commencing from 2020. The total number of completions between 1/4/2020 and 31/3/2024 is 1129 units.

Taking into account completions since 2020 the total remaining number of units from the MATHLR is 1,021 and from the LHLR is 1,871. The 1129 completions over the past 4 years represents 53% of the MATHLR and 38% of the LHLR.

The following table includes 6 years of programming of Housing Land Audit sites covering the remaining LHLR period and the remaining capacity of small windfall sites with 'full' planning consent (Planning Permission) as well as a future windfall allowance. This allowance is based on 25% of the LHLR (as set out in LDP2) but reduced by 10% year on year for each year of the 10-year LHLR period that has already passed. For 2024 the 25% allowance of 750 units has therefore been reduced by four years (300) units to give a total of 450 units.

**TABLE 2: Land Supply within the Local Authority by Housing Administrative Area**  
***Housing Land Supply 2023 - 2030***

AREA	Total number of units on Housing Land Audit Sites programmed 2024-2030	Small Windfall Sites	Future Windfall Allowance	Total 2024-2030
Helensburgh and Lomond	335	46	103	<b>439</b>
Bute and Cowal	164	68	58	<b>335</b>
Oban, Lorn and the Isles	458	252	122	<b>832</b>
Mid Argyll, Kintyre and the Islands	446	134	167	<b>747</b>
<b>Total</b>	<b>1403</b>	<b>500</b>	<b>450</b>	<b>2,353</b>

Source: Housing Land Audit 2024

Occasionally, proposed projects are subject to complex or protracted negotiations with private owners and their agents, which can impact on the timing and ultimately on their deliverability. Therefore, effective liaison with the Scottish Government to prioritise projects and progress site acquisitions to enable projects to be pulled forward if required is essential. In addition, the impact of both the Council and National Park Affordable Housing Policies continues to prove valuable; there is an obvious need to sustain practical negotiations with landowners, Estates, private developers and others.

Partners continue to consider the timing and possible phasing of developments to make realistic assumptions on when affordable housing will proceed. We aim to ensure that a sufficient supply of sites have been identified to accommodate unforeseen project slippage and to ensure the spending of allocated funding.

In situations where projects cannot be taken forward due to land supply issues, the Council will consider a Compulsory Purchase Order (CPO) approach where there are compelling benefits to the public interest.

- e) **Planning** - Early discussions are prioritised with statutory consultees within planning processes e.g. Roads, Scottish Water regarding road layouts/ car parking requirements, flood risk assessments, school catchment areas, and other possible issues. The provision of adequate footpaths adjacent to new developments, for instance, has been a particularly prominent issue in a number of recent SHIP projects. The costs associated with progressing smaller sites in the more remote rural areas are likely to be higher if developed as standalone projects. However, it is envisaged that where SHIP sites form part of a larger allocation identified in LDP2, through partnership working with private developers



on adjacent sites, the risk of such sites not being developed on cost grounds will be reduced.

Planning is on a constant cycle to maintain the most up to date and relevant information and therefore work has already started in the development of LDP3. In January 2025 consultants were engaged, to develop the Strategic Development Frameworks for Oban (OSDF) and Helensburgh (HSDF). Both these are intended to identify long-term 20-40 years strategic development opportunities. By doing this we will set a long-term framework that can be used to direct infrastructure investment and create a pipeline of deliverable development land, particularly housing supply but also other related community, public service and economic development land. Initial desk-top and baseline surveys have been ongoing and the development of preliminary options for assessment. Early engagement with community representatives, members, and key stakeholders are planned over the summer months. These pieces of work will ultimately feed in to LDP3 and will help maintain good links between the housing and planning teams

## **5. RESOURCING THE PROGRAMME & THE COUNCIL'S CONTRIBUTION**

The three primary funding sources for the SHIP remain as follows:

- a) Scottish Government Grant (the Affordable Housing Supply Programme – AHSP);
- b) Council grant or long-term loan (the Argyll & Bute Strategic Housing Fund – SHF; which may be supplemented from Council central reserves);
- c) Registered Social Landlord (RSL) Private Finance Borrowing.

The majority of developments will require a complex package of funding from at least all of these sources (additional investment from other sources may also be required – some of these are outlined below).

### **a) Scottish Government Resource Planning Assumptions (RPAs)**

In May 2025, the Scottish Government confirmed local authorities revised RPAs for 2025/26, however the current SHIP runs until 2030/31. The 2025/26 RPA for Argyll and Bute is £18.505M an increase from the previous year's £14.002m.

The Scottish Government have not yet agreed the RPA for future years of the SHIP programme. To address this the Council has agreed to an assumed RPA for the years 2025/26 to 2028/29 of 80%/60%/40%\* of current year RPA levels based on programme management advice from the Scottish Government. However, it is important to note that the figures for 2026/27 to 2028/29 are not a formal definitive allocation, and no indication has been provided for later years.

**TABLE 3: RESOURCE PLANNING ASSUMPTIONS (RPA) 2024- 2029 (£m)**

Argyll & Bute	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	Total
Minimum RPA	£18.505**	£14.804*	£11.103*	£7.402*	Unknown	unknown	<b>£51.814</b>

Source: Scottish Government Letter to Councils – AHSP RPA 2025/26, October 2025

\*\*includes 0.241M uplift towards open market acquisitions

The actual AHSP spend in 2024/25 was lower than the original RPA for that year. The Council will continue encouraging RSLs/developers to maximise funding opportunities and utilise the available RPA as much as possible. This might include increasing off-the-shelf / buy-back acquisitions, land banking in areas of identified need or designated future economic growth spots.

#### **b) The Council's Contribution – The Strategic Housing Fund (SHF)**

Resourcing the SHIP programme also requires a significant contribution from the Council's Strategic Housing Fund (SHF). This fund is primarily based on the revenue raised from reduced tax discounts on empty and second homes. Where local authorities have used discretionary powers and reduced the empty and second homes tax discounts, the additional revenue **must** be used to support affordable housing delivery in their areas. Since 2013, local authorities have had the flexibility to remove the discount and apply a levy of up to 100% on long-term empty properties, the regulations also changed in 2023 and since April 2024, a levy of 100% has been applied to second homes. These revenues are not ring-fenced, although their use to bring long-term empty properties back into use, or to support affordable housing provision, is encouraged by the Scottish Government.

The SHF in Argyll and Bute is used for the following eligible expenditure:

- Expenditure incurred in relation to assets formally held on the Housing Revenue Account.
- Expenditure relating to the acquisition of sites for the landbank.
- Expenditure related to the delivery of the Empty Homes Initiative.
- Payments to enhance infrastructure where this is restricting the development of affordable housing. Council support through the Strategic Housing Fund to enable footpath and road improvements for the development of housing at Ganavan is an example of this.
- Payments to registered social landlords (RSLs) to partially fund proposed projects to deliver homes in accordance with the local housing strategy. Since April 2016, the Council has provided grant funding of £12k per unit to supplement the Scottish Government grant.
- Following the Council's policy review of the Strategic Housing Fund in 2018, grant funding of £12k per unit is available to community organisations, who have been awarded Scottish Government support from the Rural or Island Housing funds, to deliver affordable homes. Awards greater than £12K may be awarded in certain instances to ensure the deliverability of projects with particular challenges however this will be decided on a case by case basis.
- In February 2025, the Council approved a decision to extend the scope of their Strategic Housing Fund to allow support to be given to community groups for early feasibility studies for identified housing projects. This helps communities overcome a common obstacle in housing development by helping with some of the main early costs in deciding whether a project is feasible or not. Five

community groups have had feasibility funding approved for projects aiming to deliver a total of 31 houses.

The balance of this fund as of 31st March 2025 was £13.374m, of which £2.722m was already committed, with £10.652m available to help fund the SHIP programme. It is anticipated that the SHF will continue to accrue annual revenue in the order of £2m over the SHIP planning period.

**TABLE 4: Argyll & Bute Council Strategic Housing Fund, balance as of March 2025**

Income 2024/25	Expenditure 2024/25	Balance March 2025	Committed Spend	Available to support SHIP
£2.712m	£1.184m	£13.374m	£2.722m	£10.652m

An indicative minimum estimate of circa £13.38m would be required to support the core projects outlined in this SHIP (£12k x 1,115 units),

In addition, the Council has also used its financial reserves on occasion to advance long-term loans to support RSL projects, this commitment is subject to ongoing review.

#### **c) RSL's Private Finance Borrowing**

Banks and other lenders in the private sector also remain vitally important partners in the delivery of affordable housing. RSLs are required to demonstrate that sufficient borrowing capacity or reserves exist to ensure the delivery of the proposed development programme. The impact of rising interest rates on RSLs' ability to borrow will have to be kept under review.

#### **Housing Infrastructure Fund (HIF)**

The Housing Infrastructure Fund supports housing development through grants, with priority given to sites of strategic importance that cannot proceed or have stalled due to infrastructure requirements. Grant is available to local authorities and RSLs for works which are out with the curtilage of the affordable housing site and/or of scale and will open up larger sites for housing development. Loans are available for viable non-public sector-led sites to support infrastructure delivery.

As reported in previous SHIPs, the Scottish Government awarded a Housing Infrastructure Fund grant amounting to £2,129,247 for upgrade works to Kirk Road to enable the development of 300 new affordable homes. Additionally, infrastructure support through other funding programmes has been given to the Jeanie Deans development in Helensburgh and to projects in Colonsay and Gigha. The housing in Gigha in particular demonstrates that the Scottish Government have been pragmatic and flexible in offering this support and channelling it through other funding streams such as RIHF and AHSP.

The Council and RSL partners will continue to propose potential projects within the SHIP that could benefit from HIF investment. The Council will also work with the More Homes Division to identify, where possible, schemes where infrastructure support can be accommodated within the AHSP.

The Council's main priority for HIF funding remains focussed on the Lorn HMA, but the Council also continues to explore opportunities across the local authority area.

Within the current approved SHIP programme, a number of strategically important housing schemes are dependent on infrastructure funding to be deliverable. These are indicated in the table below.

**TABLE 5: SHIP Projects with potential HIF requirements, as of October 2025**

Project	RSL	Total Units	Estimated HIF Requirement
Glencruitten, Oban	LINK	100 (tbc)	£0.86m
Ganavan, Oban	WHHA	25	£2.4m
Dunbeg Phases 4-6	LINK	349	£3.0m

### **Rural and Islands Housing Funds (R&IHF)**

The Scottish Government administers a £25 million Rural Housing Fund and a £5 million Islands Housing Fund. Both funds are aimed at increasing the supply of affordable housing of all tenures in rural Scotland and to contribute to the national affordable homes targets. The Scottish Government have confirmed that these funds will continue until March 2028.

### **The Scottish Land Fund (SLF)**

The Scottish Land Fund is funded by the Scottish Government and delivered in partnership with the National Lottery Community Fund and Highlands and Islands Enterprise. The SLF supports rural and urban communities with grants of up to £1 million to help communities become more resilient through ownership of land and buildings, as well as practical support to develop projects and has supported a range of projects including housing projects in Argyll and Bute. It is hoped that the SLF will continue beyond the end of the current parliamentary term.

### **Key Worker £25m Fund - 2023/2028**

The £25m fund to help local authorities and registered social landlords to make best use of underused or empty properties by making them available as affordable homes for key workers and others in need in rural communities is welcomed in Argyll and Bute. The Council will aim to maximise all funding opportunities and work with partners to identify projects that could deliver worker housing to sustain our communities and support economic growth.

### **Rural Growth Deal**

The housing element of the Rural Growth Deal is £3m. Two projects are being taken forward, one project on Islay which will focus on housing for sale for principal occupation with a site at Kilarrow also being considered. The other project in Tobermory, Isle of Mull will provide accommodation for workers and is progressing well. Preparatory infrastructure works are now complete, with planning permission in place.

### **Islands Programme Funding**

The Council were successful in securing £700k from the Islands Programme funding to enable the delivery of the infrastructure to support the development of worker housing in Tobermory, Isle of Mull.

## **Developer Contributions**

Argyll and Bute falls within the purview of two planning authorities: while the Council covers most of the mainland and islands, Loch Lomond & Trossachs National Park is the planning authority for parts of Cowal and Lomond. Both authorities have set out formal Affordable Housing Policies in their respective Local Development Plans. These policies outline mechanisms and options to secure developer contributions where there is a demonstrated need for affordable housing.

The Argyll and Bute Local Development Plan 2 includes a policy on the provision of housing to meet local needs including affordable housing. This expects all new housing developments of 8 or more units to deliver a minimum of 25% of the total number of units on site as affordable housing. Given the revised and reinforced strategic vision of growth and repopulation for the whole of Argyll and Bute and the Council's declared housing emergency, a technical note on the delivery of affordable housing (including housing for key workers) to accompany LDP 2 is being prepared.

Developer contributions can be delivered by a variety of means, including social rented housing, mid-market rented housing, payment of commuted sums and also the building of houses/apartments designed to meet the needs of first-time buyers (provided these are available at affordable levels as defined by the Council's HNDA and with reference to the relevant local housing market).

The sequential mechanisms for securing Affordable Housing via the policy are applied in the following order:

- on-site provision
- off-site provision
- commuted payment
- discounted low-cost sale
- affordability by design without subsidy.

To date, no commuted sums have been received, and the preferred approach has been to engage with an RSL to deliver the affordable quota on site.

The LLTNP policy follows a similar approach, with a requirement for 25%, 33% or 50% affordable provision on sites of 4 or more units depending on the location. Sites of up to three units in accessible rural areas may also have a policy requirement under certain circumstances. A formal policy for calculating commuted sums within the LLTNP has been derived based on Scottish Government guidance. The new Local Development Plan for the National Park is aiming to be adopted in 2027 and therefore the policy requirements may change by then.

The delivery of unsubsidised affordable housing for purchase via the Affordable Housing Policy, but without Scottish Government funding, will normally target a different client group and requires close working between Housing Services and Planning colleagues to ensure these models are in fact affordable in accordance with the LHS and SHIP priorities.

## **Highlands and Islands Enterprise (HIE)**

HIE work with many community groups on a range of projects which can include, or contribute to, the provision of affordable housing. In 2024, HIE awarded £153,925 to



the Tiree Community Development Trust for the acquisition of land at Scarinish, for affordable housing, and £110,580 to the Mull and Iona Community Trust for the acquisition of land at Fishnish. The Council continue to work with these organisations to help them deliver their aspirations.

### Other Initiatives

The Council will also continue to explore and, where appropriate, promote non-AHSP financing models such as Build-to-Rent, Low-cost Initiative for First Time Buyers (LIFT), and Open Market Shared Equity (OMSE), which may fall out with the remit of the SHIP.

## 6. EMPTY HOMES

Supporting empty homeowners to take action to bring properties back into use remains a priority for the Council as this will help to maximise the use of existing resources to meet housing need; contribute to number of the Council's wider strategic objectives; and provide cross-service benefits both within the Council and with external partners. The Council has an Empty Homes Officer who can support owners with a range of practical options to help them make informed choices about the best outcome for them and their property. There is financial assistance available via empty homes and grants funded from Strategic Housing Fund to support owners who meet qualifying criteria.

During 2024/25, the Empty Homes Officer assisted in bringing **42** empty homes back into use which was above target. Over the last 3 years, the Council's approach has enabled owners to bring 113 vacant properties back into use against a baseline target of 30 per year.

**TABLE 6: Length of time a property had been empty 2022/23 to 2024/25**

Length of time property had been empty	No of Empty Homes 2022/23	No of Empty Homes 2023/24	No of Empty Homes 2024/25
less than a year	5	2	3
between 1-2 years	13	8	3
between 2-5 years	13	9	20
between 5-10 years	9	3	5
longer than 10 years	1	8	6
N/K – e.g. new to CTR	0	0	5
<b>Total</b>	<b>41</b>	<b>30</b>	<b>42</b>

The Council Tax Register had shown a decline in the number of empty homes in the years preceding 2024. However, an upward trend is becoming apparent with an increase in 2024, and a further increase in the number of empty homes between 2024 and 2025. The increase could be affiliated to some of the reasons why properties become empty but also links to changes to Council Tax qualifying criteria and on-going review of occupancy status.

The number of second/holiday homes in Argyll and Bute has been gradually decreasing since 2023, likely to be, in part, due to the Council's implementation of increased Council Tax liabilities for such properties.

**TABLE 7: Estimated Ineffective Stock Argyll and Bute 2021-2025**

Council Tax Register	2021	2022	2023	2024	2025
All properties	48,166	48,570	48,971	49,348	49,854
2 <sup>nd</sup> /holiday homes	2,689	2,821	2,874	2,811	2,605
Long-term empty including those subject to levy (200%)	1,230 (644)	1,135 (640)	1,263 (795)	1,451 (804)	2,205 (1,262)
Empty & Exempt properties	913	805	881	913	910
Long-term empty & exempt homes as % of total	4.45%	4%	4.38%	4.79%	6.25%
Empty + 2 <sup>nd</sup> /holiday homes as % of total	10%	10%	10%	10.5%	9.6%

Source: Annual April, Council Tax Register

### **Empty Homes Officer – Key Worker HSCP / Shelter Project**

The HSCP Empty Homes Project is a two-year Kickstart project funded by Shelter Empty Homes Partnership and HSCP. The project commenced in September 2023 to address the impact of the shortage in housing and the effect on recruitment for HSCP. The principal of the project was to enable property owners bring their empty properties back into use as affordable housing to be leased to new HSCP employees relocating to Argyll and Bute, as well as make use of existing assets.

The diversity of the EHO role requires logical and strategic planning to offer the support required by the employee through viewing properties, rent negotiations and other support to people unfamiliar with the housing system in Scotland. Proactive work continues to address the various challenges. By following this approach, the HSCP Empty Homes Project has assisted seventeen HSCP employees secure tenancies so far thus enabling vital services within the communities to continue.

The benefit to the HSCP is demonstrated in cost savings. Six agency staff on Islay previously residing in expensive Air BnB's are now all resident in affordable accommodation resulting in significant cost savings.

Two NHS Houses on the Island of Coll are complete ensuring the island has a functioning GP Practice. Argyll Community Housing Association (ACHA) are refurbishing a four-bedroom property to be a House of Multiple Occupancy with funding support from the Strategic Housing Fund. NHS Dental Surgery on Islay has had planning approved to be converted to a short-term accommodation. Strategic Funding has also been approved for this project.

The project has also had success nationally and nationwide including winning the Innovation Award at the Empty Homes Network Conference along with many highly commended acclamations. Funding is now in place to allow the extension of this post but encompassing a wider role to support worker housing across a range of organisations, rather than confined to the HSCP.

### **Empty Commercial Units**

Argyll & Bute Council implemented new levels of relief available to empty business premises and agreed a number of changes from April 2024. As part of these changes a new Empty Business Property Officer post was approved, to provide a single point of contact for property owners and tenants.

The Empty Business Property Officer is working with owners of empty commercial units to identify viable options to bring them back into use, including the repurposing of buildings to create more housing. This includes administering a Business Grant Scheme to incentivise bringing properties back into productive use. This grant funding is being utilised to support the owner of a derelict building in Oban to undertake feasibility works in relation to proposed RSL acquisition to provide affordable housing. This project is included within the proposed SHIP programme.

### **Compulsory Purchase Orders (CPOs)**

The use of Compulsory Purchase Orders legislative powers allows Councils to acquire empty homes and land under certain circumstances and subject to specific conditions. Whilst CPO powers are considered a last resort tool, and have not been used as standard practice, it is the Council's view that these powers do have a strategic role to play and could be used more effectively where there are no other practical solutions to address the issues of the most problematic buildings in the area.

CPO powers were successfully utilised in 2019 to acquire an empty property that had no legal owner. Following acquisition, the Council then facilitated a back-to-back sale, enabling the property to be brought back into use. Without legal intervention, the property would likely have remained vacant indefinitely, causing both financial and environmental detriment to the other owners within the tenement.

The Council is currently progressing the necessary paperwork for a potential Compulsory Purchase Order in relation to a long-term empty home. The owner has been deceased for many years, and the deteriorating condition of the property is having a negative impact on the wider tenement.

A CPO policy and process has been incorporated into our revised Scheme of Assistance, targeting resources to the most difficult cases where there are no alternative options to bring them back into use.

## **7. CHILD POVERTY AND FUEL POVERTY**

In line with the Child Poverty (Scotland) Act 2017, the Council, together with the Health Board, produces on an annual basis the Argyll & Bute Local Child Poverty Action Report (LCPAR). This report sets out progress against the four statutory, income-based targets, to be achieved by 2030. These targets are:

- Less than 10% of children are in relative poverty
- Less than 5% of children are in absolute poverty
- Less than 5% of children are in combined low income and material deprivation
- Less than 5% of children are in persistent poverty

The Scottish Government's Delivery Plan for tackling child poverty 'Bright Start, Bright Futures' places the tackling of child poverty at the heart of the Affordable Housing Supply Programme. Bright Start Bright Futures states: "Housing has a vital role to play in tackling child poverty; it forms not only the foundation for family life – as a safe place for children to grow and learn, and for families to come together – but it also one of the most significant costs which families must continue to meet on an ongoing basis. If families lose their home, the effects can be devastating – and cause lasting damage to children's lives."

Research suggests that living in temporary or insecure housing negatively impacts children's development and education, locking them into a cycle of poverty. Therefore, it is vitally important to provide homeless families with children permanent accommodation. The Council and its partners have substantially reduced the number of homeless families with children in temporary housing. Table 8 shows that both the number of households and the numbers of children in temporary accommodation increased last year.

**TABLE 8: Number of homeless households and the number of children in temporary accommodation as of 31<sup>st</sup> March 2025**

HOMELESS STATISTICS 2021/22 to 2024/25	2021	2022	2023	2024	2025	Change 2024 to 2025 Number
Households with children or a pregnant woman in temporary accommodation	30	25	30	30	30	0
Number of children in temporary accommodation	60	45	60	50	60	+10

Source: Scottish Government, "Homelessness in Scotland: 2024-25", September 2025

The numbers of homeless children or children threatened with homelessness within Argyll and Bute increased from 2023/24 to 2024/25. The continuing cost of living crisis could have an impact on figures as wages are not keeping track with inflation resulting in families paying unaffordable amounts for food and energy. This, coupled with higher interest rates, will mean, for some, higher mortgage payments or private landlords passing on increased mortgage costs to their tenants. The consequences of energy, food, accommodation as well as many other products all costing substantially more will mean many families will be unable to finance the necessities and for some this may result in them becoming homeless. Therefore, having an adequate supply of affordable housing is more important than ever.

**Table 9: Number of children associated with applications assessed as homeless or threatened with homelessness**

Local Authority	2020-21	2021-22	2022-23	2023-24	2024-25	Change 23-24 to 24-25 Number
Argyll & Bute	161	166	183	171	172	+1

Source: Scottish Government, "Homelessness in Scotland: 2024-25", September 2025

In 2024/25, the HOMEArgyll RSLs rehoused 208 households who had at least one household member under 16 years of age which was 31% of the total lets that year. This equated to 340 children housed in 2024/25.

Although housing 340 children last year was a considerable achievement, as of September 2025, there were 931 applicants, 30% of the waiting list, with a household member under 16 waiting to be housed. This equates to 1,765 children currently on the housing waiting list. Some of these households (96) have been awarded the maximum 200 points and are deemed to be in extreme housing need and hence will be a priority for rehousing. However, not all families with children will receive priority assistance for rehousing, with 220 applicants with children not being awarded any housing points under the allocations policy.

The Child Rights and Wellbeing Impact Assessment undertaken as part of the LHS process highlighted the negative impact on educational attainment of children living in overcrowded accommodation. As of September 2025, 472 households with children under 16 years of age on the waiting list are overcrowded. There were 158 applicants with children equating to 5% of HOMEArgyll waiting list who required a larger family home (4 or more bedrooms). A requirement for four (or more) bedrooms has been identified as a growing need across the local authority area, due to a lack of turnover. The SHIP housing planning process will place additional focus on housing those with a need for a particular size of property in a specific location. This may include RSLs purchasing appropriate 'off the shelf' properties'.

**TABLE 10: Minimum number of bedrooms required by families on the HOMEArgyll waiting list**

<b>HOMEARGYLL WAITING LIST - SEPTEMBER 2025</b>	<b>1 bed</b>	<b>2 bed</b>	<b>3 bed</b>	<b>4 bed</b>	<b>5 + bed</b>	<b>TOTAL</b>
Number of Applicants (with members under 16)	3	450	320	127	31	<b>931</b>
as % of total	0.3%	48.3%	34.4%	13.6%	3.3%	100%

Source: HOMEArgyll waiting list September 2025

In most households housing and energy costs are the largest financial outgoing. The SHIP not only provides access to affordable homes for families living on low incomes, but it also provides energy efficient homes. In the current economic climate, energy costs are unprecedentedly high, making it more important than ever to reduce the amount of energy needed to keep a home warm. Therefore, the Council will ensure that 100% of the SHIP programme will meet the greener standards.

Promoting energy efficiency and tackling fuel poverty remain strategic priorities for the LHS and key commitments for the Council; and maximising opportunities for sustainability in development remains a key principle underpinning the SHIP. As with all public bodies, this Council is also required to meet its statutory duties arising from the Climate Change (Scotland) Act 2009. The LHS and SHIP have been developed to ensure that the provision of new affordable housing complies with the Act; and that all housing activities and outputs should contribute to the overarching net zero targets and principles. The Council have developed a Local Heat Energy Efficiency



Strategy (LHEES) and Delivery Plan, which will set out strategic aims and priorities for achieving net zero across the Argyll and Bute area which is currently out for consultation.

### **Fair Work First**

Argyll and Bute Council is committed to meeting the workplace principles of the Scottish Government's Fair Work First agenda, and have outlined their policy on their website which can be seen at [Fair Work First Statement](#). Similarly, all of the Council's RSL partners have made similar commitments to supporting and implementing the Fair Work First practices, and their own statements can be seen on their individual websites.

## **8. SPECIALIST PROVISION INCLUDING WHEELCHAIR ACCESSIBLE HOUSING**

The SHIP aims to address the housing needs of all the communities we serve and continues to reflect a positive approach to equalities issues in line with the policies of the Council and its partners, and the principles of diversity and inclusion in accordance with the Equality Act 2010. The HNDA (2021) provides robust evidence of accommodation and support needs across the range of protected equalities characteristics, and these have been incorporated into the SHIP priorities. The joint Argyll and Bute Health, Care & Housing Needs Assessment, completed in 2018, provided supporting evidence of the requirements for wheelchair accommodation, supported housing, and other forms of specialist provision. In 2019/20, the Council undertook further specific studies on the need and demand for specialist provision for wheelchair users, gypsy/travellers, military personnel and veterans, and persons who are autistic or have learning disabilities. The findings informed the 2021 HNDA and revised LHS, which was published in 2022. An equalities impact assessment (eqseia) was undertaken during the development of the LHS, and this informs the SHIP.

All SHIP projects, seeking public subsidy from the Council or Scottish Government, are required to meet basic design and building standards (of the Housing for Varying Needs Standard as a minimum) and should incorporate adequate provision to meet any additional identified particular needs. Prioritisation of projects will give due weight to those which incorporate elements of design or additional specifications for specialist forms of housing where the local profile of need and demand indicates such a requirement. The committed and planned programme include provision for elderly and disabled residents and through the close partnership working with Health & Social Work, including Occupational Therapists (OT), the SHIP will continue to ensure the strategic aims of the LHS in this respect are carried forward.

**Housing for Varying Needs (HfVNs)** is a Design Guide published in two volumes (Parts 1 and 2). The standards outlined in the guide have been used as the basis for housing developments seeking grant funding support. The standards are intended to ensure that the housing is accessible, adaptable for different needs and over its lifetime represents good value for money. They are based on the principle that the design of a property should not hinder a person's ability to live as independently as possible and should recognise the needs of people as they age, become less able or whose mobility, dexterity, cognitive function, hearing or sight is impaired. The idea of

designing all housing to accommodate the needs of less able people is known as “barrier free” design and this is reflected in the core guidance of the design guide. The guide also recognises that barrier free design in itself is not a substitute for homes designed specifically for people with particular needs so it identifies additional features that should be included to address these needs. The Scottish Government consulted on the HfVNs in 2023, with an aim to improve housing accessibility through the review of the design guide and by introducing a Scottish Accessible Homes Standard in updates to building standards and guidance.

Analysis of the HOMEArgyll Common Housing Register in September 2025 suggests that 24% of applicants could benefit from some form of specialist provision such as amenity, sheltered, housing with support or wheelchair housing (this will include an element of double counting as applicants can select more than one type of housing). 2% percent (60) applicants requested wheelchair accessible accommodation; although 45 of these applicants also selected some other form of accommodation, including general needs/ mainstream housing. Only 15 applicants specifically selected wheelchair housing.

Applicants requesting wheelchair provision required homes with the following number of bedrooms:

- 30 (50%) of wheelchair applicants required a 1 bedroom
- 17 (28%) of wheelchair applicants required 2 bedrooms
- 9 (15%) of wheelchair applicants required 3 bedrooms
- 4 (7%) of wheelchair applicants required 4+ bedrooms

Correlating the data sources may suggest that a majority of wheelchair users are satisfactorily housed or do not aspire to social rented properties. However, some wheelchair users who could benefit from specialist provision in the social rented sector may not apply due to lack of awareness or misperceptions regarding the suitability and availability of stock. This was identified as a key area for further research and analysis, and in 2019/20 an in-house study completed jointly by the Council’s strategy team and the Housing OT. A key finding of this study, collated with national research, is that wheelchair users and those who might benefit from wheelchair accommodation are not a homogenous group and a variety of housing solutions are required.

Solutions such as aids and adaptations or support services will have a crucial role to play. The SHIP will continue to require a target of 10% of the new build programme to provide some form of specialist provision (to include retirement housing, amenity housing, and other specially adapted properties). Within that, half (i.e. 5% of the total new builds) should be built to the fully wheelchair habitable standard as defined in the relevant Section of the current HfVN standards guidance. In 2024/25 a total of 20 affordable homes were completed for either wheelchair needs or to amenity standards, representing 37% of the completions for that year. However, of these, only two were for wheelchair standard, representing 3.7% of the total and therefore below the target of 5%.

As far as possible, the wheelchair housing targets will also be encouraged within the private sector, across all tenures, on all developments where this would be appropriate. The SHIP Officers Group and the Strategic Housing Forum approved

this policy with immediate effect in 2020. RSL partners also continue to explore with the HSCP requirements for extra care provision and possible new housing models for people being housed in the community, which is in accordance with the HSCP aspiration to enable those with additional needs to live as independently as possible. The Council will strive to incorporate housing models which promote independent living within the SHIP programme as it rolls forward.

## 9. GYPSY/TRAVELLER SITES

Argyll and Bute Council continues to support the Scottish Government's commitment to improve the lives of our Gypsy/Traveller communities; and to prioritise joint working with ACHA who own and manage the two official, Travelling Person sites in Argyll and Bute and other stakeholders to drive forward positive improvements for this client group.

The Council allocates ACHA an annual grant from the Strategic Housing Fund as a contribution towards the operation and maintenance of the two Travelling Persons Sites at Bayview near Oban, and Duncholgan near Lochgilphead. A Minute of Agreement set up at the point of stock transfer in 2006 set the sum at £30k plus annual indexation. Recent Council investment in the official sites is detailed below:

**TABLE 11: ACHA Gypsy/Traveller Sites – Annual Council Funding**

Year	2020/21	2021/22	2022/23	2023/24	2024/25	5 year Total
Grant	£29,338	£31,639	£35,881	£37,644	£39,008	<b>£173,510</b>

As part of the comprehensive refresh of the Housing Need and Demand Assessment for Argyll and Bute in 2021, the Council carried out a dedicated study to assess the accommodation and support needs of Gypsy/ Travellers in the area. This included an assessment of any “bricks and mortar” mainstream accommodation that may be required. The study has involved extensive primary engagement with Gypsy/Travellers and their representatives; and this work has informed the development of the latest LHS for Argyll and Bute.

### Gypsy/Traveller Working Group

In 2019 the Scottish Government and the Convention of Scottish Local Authorities (COSLA) published the first ‘Improving the Lives of Scotland’s Gypsy/Travellers’ Strategy. This was updated in September 2024 when the ‘Improving the Lives of Scotland’s Gypsy/Travellers 2: Action Plan 2024-2026’ was launched.. One of the key aims of the strategy is for the Gypsy/Travellers community to *‘have a seat at the table, are listened to, and have a say in the decisions that affect their lives’*.

The Housing Service established a Gypsy/Traveller Working Group (GTWG) in 2022 as the Forum which aims to make this happen in Argyll and Bute. The Terms of Reference of the GTWG include:

- Understanding the accommodation needs and preferences of Gypsy/Travellers to inform future provision.

- Work with Gypsy/Traveller communities to raise awareness of rights and entitlements.
- Ensure that our public services are responsive to Gypsy/Travellers needs and preferences.
- Provide leadership to tackle racism and discrimination.
- Strengthen community development and engagement.
- Work with Gypsy/Travellers to improve their involvement in national and local decision-making.

The GTWG has been instrumental in improving partnership working, co-ordinating action, and facilitating engagement with the community.

### **Gypsy/Traveller Site Upgrades**

The 2021 Capital Funding to enable Gypsy/Traveller site improvements across Scotland was oversubscribed and ACHA were unsuccessful with their bid. However, ACHA secured £108k from the Capital Fund to make interim improvements to both official sites that were completed in 2022/23.

To develop longer-term plans for the future of both the sites in Argyll, ACHA engaged consultants to work with the community. A number of consultation sessions have been held and outline plans for the upgrade of the sites have been developed in conjunction with the community to ensure that these meet their housing needs.

In August 2024, it was announced that funding for Gypsy/Traveller accommodation will be able to be accessed under the Affordable Housing Supply Programme (or a successor housing programme) in the next Parliament from 2026-27 onwards. To align with the updated guidance on the preparation of SHIP documents specifically relating to Gypsy/Traveller accommodation, the proposed site upgrades are now shown within the core SHIP programme to be supported through AHSP funding. We therefore anticipate that the upgrade of the two sites in Argyll and Bute can be taken forward from Year 1 of this SHIP. The residents of the sites are being regularly updated on the timeline for investment to take forward upgrades required.

## **10. HOMELESSNESS/ RAPID REHOUSING TRANSITION PLANS & RAPID REHOUSING TRANSITION PLANS**

Scottish Ministers made an ongoing commitment to end homelessness in Scotland and consequently set up a national Homelessness and Rough Sleeping Action Group (HARSAG) to bring forward recommendations to address this. A key proposal was that each local authority should develop a Rapid Rehousing Transition Plan (RRTP) by December 2018, covering a 5-year period, or longer if required, to enable the implementation of this new approach. The RRTP maximises prevention and sets out the Council's approach to minimise the time a household remains homeless and to ensure that they can access appropriate suitable accommodation as soon as possible.

Local Rapid Rehousing Transition Plans should be reflected in the LHS and also be fully integrated into Health & Social Care Partnership strategic plans. The Argyll and

Bute RRTP has consequently been included in the 2025 Housing Contribution Statement to ensure it forms part of the planning framework. This SHIP's strategic housing priorities are aligned and consistent with the proposed RRTP priorities and outcomes. A crucial objective is to facilitate and deliver more affordable housing via the SHIP.

Argyll and Bute Council continues to liaise with RSL partners and other key stakeholders to implement the RRTP, and will aim to ensure that homelessness remains a critical factor in the SHIP process. This includes homelessness as one criterion for assessing need, prioritising projects, and awarding grants from the Strategic Housing Fund. SHIP projects are expected to contribute directly or indirectly to alleviating homelessness across Argyll and Bute. The performance of developing social landlords in respect of the proportion of allocations to homeless households and time taken to rehouse these clients will continue to be material considerations in SHIP programming decisions and resource allocation moving forward.

The initial RRTP funding was to be made available for a five-year period (2019 to 2024), but this has subsequently been extended to 2025/26.

There are six key work streams within the RRTP:

1. **Rent Arrears Prevention Funding** – assists households who are at risk of homelessness due to rent arrears. Payments are made direct to the landlord to prevent eviction action. Signposting to appropriate support services and Welfare Rights Team is offered to enable the household to sustain their tenancy. 34 households were assisted to remain in their tenancies during 2024/25.
2. **Mental Health Addictions Practitioner** - engages with Housing First cases and some of our more complex cases across the local authority area. The practitioner had 35 referrals during 2024/25 and provided several individuals/households with advice and signposting.
3. **Decoration Project** – many homeless households are on low incomes and often cannot afford to decorate their properties or bring them up to a standard where they take ownership of their house, see it as their home and therefore a greater chance of sustaining their tenancy. In 2024/25, £2,549 was paid to support these types of households.
4. **Housing First** – Aims to give the most chaotic and vulnerable homeless households housing with appropriate support provided to ensure tenancy sustainment and achieve positive outcomes. As of April 2025, there were 10 active Housing First cases.
5. **Flexible Emergency Fund** – £1,000 was provided in 2024/25 to contracted housing support providers to assist households at the point of crisis.
6. **Starter Packs** – In 2024/25, £1,000 of funding was provided to local organisations that supply household starter packs to people presenting as



homeless. The packs contain various essential items e.g. bedding, kettles, cutlery, crockery and toiletries.

## **11. BUYBACKS, SECOND-HAND ACQUISITIONS AND OFF SHELF**

Argyll and Bute Council agreed a statement (Annex 1) with the Scottish Government in 2022, which would provide a streamlined approach for acquiring second-hand stock where the acquisition and work costs do not exceed £75k of ASHP grant.

This approach helps to increase the supply of affordable housing, especially for priority property types and sizes in areas of high demand. The AHSP funding will also enable the purchase of existing properties for people with particular needs, or to meet specific demands.

### **Buybacks**

To help address the challenges in the housing market, in 2023 the Council created a scheme to promote the option for 'buy back' of properties to increase the supply of social housing stock. In conjunction with our RSL partners / SHIP Group we agreed for a statement to go on the Council's website to promote the Buy Back Initiative. Subject to funding, a property may be considered if it meets the following criteria.

- There is demand for the type and size of property in that area.
- The combined cost of buying the property and bringing it up to letting standards would represent value for money.
- Priority will be given to purchasing properties which would enable an RSL to take complete, or majority, ownership of blocks of flats making communal repairs much easier to complete.
- Properties, where a tenant would have to leave the property to enable a sale will not be considered.

The Council monitor the enquiries received, with the details passed directly to the appropriate RSLs for consideration and follow up with the owner if they have an interest in acquiring. If a suitable property is identified, the Scottish Government will be approached directly for any units that RSLs are interested in acquiring to discuss potential benchmark subsidy level for acquisition.

During 2024/25, there was 35 enquiries from private owners received. The range of enquiries has varied from commercial units, one-bedroom flats, to large detached properties. Nineteen buy-back properties were acquired during 2024/25 and a number of others being considered in 2024/25. This SHIP has programmed acquisition of 10 properties annually for the next five years.

### **Off-the-shelf purchases**

While it is expected that the majority of homes will be delivered through the SHIP, occasionally the most appropriate approach to meeting particular needs may be best satisfied by an 'off the shelf' purchase from developers. These will be considered on a case-by-case basis.

### Other opportunities

In addition to the buy-back initiative, to help to maintain viable, sustainable communities, the Council are exploring the possibility of buying properties on the open market for resale with title burdens which require primary occupancy.

## 12. WORKER ACCOMMODATION

The remote geography of Argyll and Bute means that many communities are isolated and require a degree of self-provision in terms of local services. At a local level, employment opportunities are often interlinked and contribute to the general cohesion of the community, and thus the definition of key workers can vary based on local priorities. In Argyll and Bute, the term '**worker housing**' is used to capture the important role all workers have in sustaining communities and the economy in the widest possible context.

Worker housing is a key issue and increasing the supply of housing options to retain and grow Argyll & Bute's working age population is being prioritised. The lack of housing is frequently cited by employers as one of the main difficulties in attracting and retaining staff, and it is important to address this within the LHS and SHIP. This is evidenced in many sources within the Council (for example a Business Survey as part of the Housing Emergency response) and in the most recent HIE Business Panel Survey. Therefore, an employer survey has been embedded as a critical part of the currently ongoing Depopulation Research with a robust engagement process identified.

The Council are continually exploring opportunities to increase supply of worker accommodation to support businesses and the local economy. There are already some specific projects being taken forward. This includes the Empty Homes Officer post in conjunction with Shelter and Health and Social Care Partnership to bring properties back into use for HSCP staff (see Section 8). A new funding approach for this post will enable it to be extended beyond the HSCP to a wider range of public sector staff.

## 13. UPDATE FROM THE PREVIOUS SHIP

### SHIP 2020/21 to 2024/25:

Building on the 441 units completed between 2020/21 and 2023/24, there were a further 54 units completed in 2024/25; bringing the five-year cumulative total to 495 affordable homes.

The **54** completions during 2024/25 are below our ambitious annual affordable housing target of 215. Given the extremely challenging conditions over the last few years, resulting from the pandemic and the resultant supply chain issues this is still a positive outcome. This equates to **25%** of the annual affordable Housing Supply Target outlined in the LHS.

**TABLE 12: LHS 2022-2027 Housing Supply Targets (HST)**

Argyll & Bute	2022/23 - 2026/27		2027/28 - 2031/32		2022/23 - 2031/32
	Annual Target	Total	Annual Target	Total	10 Year total
<b>Total HST</b>	<b>290</b>	<b>1,450</b>	<b>33</b>	<b>165</b>	<b>1,615</b>
Affordable Housing	215	1,075	13	65	1,140
Private Market Housing	75	375	20	100	475

During 2024/25 four of the local RSLs contributed to the total programme. Dunbritton delivered 12 units in Helensburgh through the Jeanie Deans development, West Highland Housing Association delivered 27 units through the Imeraval phase 4 and Port Appin projects, along with a market acquisition in Kilmelford. Fyne Homes delivered 14 units and Baddens and 8 in the refurbishment of the Wilkie House on Bute, and Trust Housing Association acquired 1 property from the open market in Strachur.

A number of other completions programmed for completion during 2024/25 remain on site having met delays that are contributing to the housing emergency in Argyll and Bute, such as supply chain issues and transport difficulties. Discussions to solve some of these issues are actively ongoing.

In terms of tenure, 48 units (89%) were for social rent and 6 (11%) were new supply shared equity (NSSE). Whilst the majority on units were for general needs housing (34), there were 18 amenity units and 2 wheelchair/specialist units delivered.

**TABLE 13: SHIP Completions 2024/25**

Project	Housing Market Area (HMA)	Developer	Tenure	Type of provision	Number units
Jeanie Deans	Helensburgh and Lomond	Dunbritton HA	Social rent x 12	8 General 4 x Amenity	12
Imeraval phase 4	Islay, Jura & Colonsay	WHA	Social rent x 16; NSSE x 4	18 x General 2 x Amenity	20
Port Appin	Lorn	WHA	Social rent x 4; NSSE x 2	4 x Amenity 2 x Wheelchair	6
Baddens, Lochgilphead	Mid-Argyll	Fyne Homes	Social rent x 6	6 x General	6
Acquisition - Kimelford	Lorn	WHA	Social rent x 1	1 x General	1
Acquisition - Strachur	Cowal	Trust HA	Social rent x 1	1 x General	1
Wilkie Houses	Bute	Fyne Homes	Social rent x 8	8 x Amenity	8
<b>TOTAL</b>					<b>54</b>

## 14. THE REVISED PROGRAMME

The current year, 2025/26, is covered by the Strategic Local Programme Agreement (SLPA) between the Council, the Scottish Government, and the developing RSLs, and the previous SHIP (approved in 2023); while this new SHIP will commence from 2026/27. The programme is subject to ongoing change as either barriers to progress or windfall opportunities arise. Consequently, the following tables summarise all proposals at the time of producing SHIP document, including those projects, which are expected to complete in 2025/26 and for which funding has already been drawn down. The status of many future projects, particularly in the later years, remains provisional and purely indicative at this stage; some may not proceed, or complete, within the timescale. However, there is also scope for additional proposals to be brought forward or included in the programme.

Further details of the programme and individual projects are outlined in the electronic reports recorded on the Scottish Government's Housing and Regeneration Programme (HARP) system.

**TABLE 14: SHIP Projects Completions/Anticipated Completions in 2024/25**

Project address	Developer	Units	Anticipated /Completion Date
Imeraval phase 5, Islay	WHHA	20	December 2025
Port Charlotte phase1, Islay	WHHA	16	October 2025
Manse Gardens, Strachur	Trust HA	16	March 2026
<b>Argyll &amp; Bute 2026/27 Total Completions (est.)</b>		<b>52</b>	<b>March 2026</b>

If this programme is successfully delivered in full within the planning period (plus completions in 2025/26), it could provide over **1,167** new affordable homes across Argyll and Bute by March 2031. Projects on islands account for 21% of properties to be developed by the SHIP, the rural mainland accounts for 24% of the programme; while 27% of units are in the key strategic settlements of Oban and Dunbeg; 10% in Helensburgh; with 16.5% in the other main towns of Dunoon, Campbeltown and Lochgilphead.

There is an expectation that the majority of these units will be built to allow for future adaptation to meet changing needs over time. In addition, approximately 10% (i.e. 112 units, if the programme is delivered in full) should be purpose-designed to medium or high dependency standards with potentially 61 of those units (5% of the total) being fully wheelchair accessible.

In addition to this core programme, a number of other potential proposals are being developed for further consideration in later years of the SHIP, subject to robust assessments of need and demand, site assembly or acquisition, and available funding. Some of these projects therefore remain notional at this stage or are subject to development constraints that require to be addressed/ mitigated before they can proceed. These projects are also dependent on clarification of local need or potential demand to support growth and recovery agendas; and will be considered in future updates of the SHIP.

The Council will also continue to actively explore other sites and projects out with the core SHIP funding programme, as outlined in previous sections of this plan, where these are consistent with LDP policy/housing land provisions and align with high quality fit-for-purpose assessments of local housing need and demand.

**TABLE 15: SHIP Core Programme - Potential Completions by March 2031**

Anticipated Completion	Developer/RSL	Project Address	Units
Year 1 (26/27)	ACHA	Blair Gardens	8
Year 1 (26/27)	ACHA	Tarbert Police Station	1
Year 1 (26/27)	ACHA	Dunchologan Gypsy Traveller Site	7
Year 1 (26/27)	ACHA	Bay View Gypsy Traveller Site	4
Year 1 (26/27)	Fyne Homes Ltd	Ballochgoy	8
Year 1 (26/27)	Fyne Homes Ltd	Inveraray Phase 1	16
Year 1 (26/27)	Fyne Homes Ltd	Baddens Phase 10	14
Year 1 (26/27)	WHHA	Colonsay	5
Year 1 (26/27)	WHHA	Dalmally Police Station	1
Year 1 (26/27)	WHHA	Mull -Shillinghill Ph 3	10
Year 1 (26/27)	WHHA	Port Appin Ph 2	6
Year 2 (27/28)	ACHA	Dalintober	37
Year 2 (27/28)	ACHA	Bowmore Phase 4	17
Year 2 (27/28)	ACHA	Tighcargaman Phase 1, Port Ellen	18
Year 2 (27/28)	ACHA	Tayvallich	4
Year 2 (27/28)	ACHA	Glen Machrie Phase 1	14
Year 2 (27/28)	Dunbritton HA Ltd	Grant Street, Helensburgh	15
Year 2 (27/28)	Dunbritton HA Ltd	Cardross	30
Year 2 (27/28)	Dunbritton HA Ltd	18th Tee, Helensburgh Golf Club	16
Year 2 (27/28)	Fyne Homes Ltd	Rothsay Academy	30
Year 2 (27/28)	LINK Group Ltd	Luss Main Road	8
Year 2 (27/28)	WHHA	Dalmally Ph 1	8
Year 2 (27/28)	WHHA	Oban - Campbell Street	4
Year 3 (28/29)	ACHA	Alexander Street, Dunoon Phase 1	35
Year 3 (28/29)	ACHA	Inveraray	20
Year 3 (28/29)	ACHA	Isle of Coll	10
Year 3 (28/29)	ACHA	East Clyde Street	14
Year 3 (28/29)	Fyne Homes Ltd	Dunloskin Farm, Dunoon	20
Year 3 (28/29)	Fyne Homes Ltd	Lochgilphead Phase 6A*	20
Year 3 (28/29)	Fyne Homes Ltd	Inveraray Phase 2	10
Year 3 (28/29)	WHHA	Tobermory Site 2	12



Anticipated Completion	Developer/RSL	Project Address	Units
Year 3 (28/29)	WHHA	Port Charlotte Ph 2	17
Year 4 (29/30)	ACHA	Glen Machrie Phase 2	12
Year 4 (29/30)	ACHA	Tighcargaman Phase 2	23
Year 4 (29/30)	ACHA	Tarbert Phase 1	20
Year 4 (29/30)	ACHA	Keills	4
Year 4 (29/30)	Dunbritton HA Ltd	Helensburgh Golf Club	45
Year 4 (29/30)	Fyne Homes Ltd	Rothsay Academy Phase 2	35
Year 4 (29/30)	WHHA	Lochawe Phase Ph 1	16
Year 4 (29/30)	WHHA	Ganavan Ph 1*	25
Year 5 (30/31)	ACHA	Alexander Street, Dunoon Phase 2	35
Year 5 (30/31)	ACHA	Whitegates	30
Year 5 (30/31)	ACHA	Dolphin Hall/Pilot Street	16
Year 5 (30/31)	ACHA	Inveraray Phase 2	30
Year 5 (30/31)	ACHA	Witchburn Road, Campbeltown	14
Year 5 (30/31)	ACHA	Ulva and Dervaig	5
Year 5 (30/31)	Dunbritton HA Ltd	Succoth Ph2, Arrochar	12
Year 5 (30/31)	Fyne Homes Ltd	Tighnabruaich Ph2	10
Year 5 (30/31)	Fyne Homes Ltd	Cairndow Phase 2	4
Year 5 (30/31)	LINK Group Ltd	Rosneath	49
Year 5 (30/31)	LINK Group Ltd	Dunbeg 4*	269
Year 5 (30/31)	WHHA	Salen, Isle of Mull	8
Year 5 (30/31)	WHHA	Dalmally Ph 2	8
Year 5 (30/31)	WHHA	Bunessan Ph 2	6
			<b>1115</b>

NB. Timescales are indicative and subject to change; and will be monitored regularly. Some projects could also revise their final number of units.

\*There is potential for additional capacity at these sites, and the unit numbers reflect completions due during the lifetime of this programme. The figure for Dunbeg 4 is for the affordable element that will be delivered by March 2031.

The programme shows a clear spread across the whole local authority area, with anticipated completions programmed for each Housing Market Area.

**TABLE 16: Potential Completions by Housing Market Area**

HMA	Anticipated Completions	%
Bute	73	6.55%
Coll & Tiree	10	0.90%
Cowal	120	10.76%
H&L	197	17.67%
Islay, Jura & Colonsay	110	9.87%

HMA	Anticipated Completions	%
Kintyre	51	4.57%
Lorn	341	30.58%
Mid-Argyll	172	15.43%
Mull & Iona	41	3.68%
<b>Total</b>	<b>1,115</b>	<b>100.00%</b>

Additionally, geographically the proposed programme contains housing projects in both mainland and island communities.

**TABLE 17: Potential Completions in island and mainland settings**

Geographical split	Total	%
Islands	234	21%
Mainland	881	79%
<b>Total</b>	<b>1,115</b>	<b>100%</b>

Further to the programme above, there are a number of projects which will be on site and scheduled for completion shortly after March 2031.

**TABLE 18: Potential Completions in early 2031/32**

Project Address	Developer	Units	Anticipated Completion
Alexander Street, Dunoon Phase 3	ACHA	30	2031/32
Tighcargaman Phase 3	ACHA	30	2031/32
Isle of Tiree	ACHA	10	2031/32
Tarbert Phase 2	ACHA	10	2031/32
Craignure, Isle of Mull Ph 1	WHHA	12	2031/32
		<b>92</b>	

RSLs have also identified future opportunities, which they will continue to develop. These projects could be included in the later years of the SHIP. For example, ACHA is exploring options for sites in Campbeltown, Ariogan in Oban and a second phase at Blair Gardens in Rhu. WHHA are considering sites in Oban town centre, and options for Kilchrenan. Dunbritton are keen to deliver more units in the Helensburgh area and are aware of community aspirations in Lochgoilhead. Fyne Homes are looking at a site in Dunoon and options for Cairndow Phase 2. The Council are also working closely with Trust Housing Association to deliver improvements to their existing stock in Strachur which will meet identified need and demand in the area. Trust Housing Association are also open to exploring new opportunities which can increase and improve affordable housing options, including through new supply, acquisitions or the remodelling of existing stock. LINK Group are also looking to deliver improvements to housing stock in Luss. Partners continue to scope options for other development sites in Oban including Glencruitten.

### Community Led Housing

Additionally, a number of community-led projects with associated affordable requirements, may be delivered out with the core SHIP programme and should deliver synergies with the SHIP. Several community projects are progressing. While small in scale these community-based projects deliver substantial impacts at the

local level and help to ensure the viability and sustainability of fragile communities. Support for community groups including sharing good practice is facilitated via the Community Housing Network. The following list shows the extent of the work being undertaken by our Community Housing Network partners on rural and island projects out with the core SHIP programme.

**Colonsay Community Development Company** – 9 units plus 3 self-build plots at Scalasaig. Now complete and handed over for occupation. Argyll and Bute Council have confirmed Strategic Housing Fund contribution towards the three self-build plots.

**Luing Community Trust** - detailed housing proposals for up to 12 units prepared and to be submitted in Local Place Plan. Expression of Interest to the Rural and Islands Housing Fund for potential new build housing. Community Council engaging with second-home owners encouraging them to sell or rent their properties – one home already transferred to rental market for worker accommodation.

**Mull and Iona Community Trust** - house at Dervaig purchased with rural housing burden for key worker on the island. Supporting the Council in the provision of 12 units for worker accommodation in Tobermory. Looking to purchase land at Fishnish for 6 new build affordable houses. Council supporting this through feasibility funding.

**South-West Mull and Iona Development** - working with WHHA towards demonstrating feasibility for 6 units at Bunessan

**Hebridean Trust, Tiree** – accessed Council funding to support bringing six properties back into use.

**Iona Community** - discussions are underway with local partners to agree a way forward for development of 12 units within the MacLeod Building, which may involve MICT taking a more pro-active role in the process. A Strategic Housing Fund feasibility application has been approved to assist with the delivery of this project.

**Tiree Community Development Trust** - developing plans for an affordable housing development at Scarinish (12-16 houses). This project has Rural and Islands Fund Feasibility Funding in place. The Trust secured funding and completed the land purchase at the end of March. A Strategic Housing Fund feasibility application has been approved to assist with the delivery of this housing project.

**Isle of Gigha Heritage Trust** - five affordable units have been completed at Ardmish and allocation and occupation is progressing.

**Coll Community Housing Group** have engaged with the Council Housing Service regarding the provision of affordable housing. Land has been offered for this purpose. The Council has approved Strategic Housing Fund to enable the works to be carried out on the 2 NHS owned properties on Coll. The Project Trust have now put their properties on Coll on the market – 3 lots with a total asking price of £1.6 million. The Council have made contact to note an interest.

**Dalavich Improvement Group** - with support from Housing Services, the Community Housing Assessment Toolkit was used to establish housing need. This has led to a community acquisition from the open market, with support from the Council and RIHF.

**Isle of Lismore Community Trust** - planning has been approved for 2 affordable housing units at Achnacroish – the Trust are in discussion with modular house providers as that is the preferred delivery option of the Trust. A Strategic Housing Fund feasibility application has been approved to assist with the delivery of this housing project.

**Tayvallich Initiative** - discussions are ongoing with Planning and ACHA about housing sites in the Tayvallich area. Tayvallich Initiative are now Registered Private Landlords and have let 2 properties to date. Communities Housing Trust are also in discussion with the Council over the possibility of Strategic Housing Fund feasibility funding in relation to the Tayvallich Initiative owned land. A Strategic Housing Fund feasibility application has been approved to assist with the delivery of this housing project.

Community groups typically do not have the resources (financial or staff) to implement large housing projects, however the wide spread and number of groups involved can accumulate to a significant contribution to housing needs in Argyll and Bute. The groups in the list above have aims which are aspirational and subject to change but, currently, are aiming to deliver a total of **105** affordable housing units.

## 15. MONITORING, REVIEW AND IMPACT ASSESSMENTS

The SHIP will continue to be appraised on an annual basis by the Scottish Government. The affordable housing outcomes are monitored regularly by the Council's Housing Management Team; local authority Members via the corporate performance management system; the overarching Community Planning Partnership via the ABOIP framework; and partners on the Strategic Housing Forum; as well as the boards and committees of the individual SHIP partners. In addition, as appropriate, wider stakeholder involvement will be sought via consultation with local communities, private developers and relevant particular interest groups. All pertinent feedback will help to inform the ongoing development and regular revisions of the SHIP.

The Council has also been exploring potential mechanisms for establishing a wider evaluation framework to capture the broader social return on investment and economic impacts of the SHIP programme, as well as the basic cost effectiveness and value for money of specific projects. Working with RSL partners, the Council is keen to implement a formal evaluation procedure which will capture evidence on the wide range of strategic benefits that the SHIP actually delivers, beyond monitoring the basic number of completions. The Eton Avenue project, completed by ACHA in 2023/24, was used as a case study in the recently published report *The Social Value of Social Housing*, published by SHELTER and HACT.

The study calculated that each new social tenancy in Scotland can generate on average £11,639 in social value within just six months of a tenant moving in. This figure includes a £990.44 saving to the public purse and £10,648 in wellbeing value to the tenant, who benefits from improved opportunities such as securing employment, better health, transport connections, and reduced housing costs, thanks to their new social home.

In 2021/22, the Council undertook a number of impact assessments during the LHS process. The SHIP is an investment plan which sits underneath the LHS and sets out how the LHS objectives can be delivered. Therefore, these impact assessments also inform the SHIP. The impact assessments can be found on the Council's website.

- Equality and Socio-Economic Impact Assessment [lhs\\_eqseia\\_sept\\_2021.pdf \(argyll-bute.gov.uk\)](#)
- **Child Rights and Wellbeing Impact Assessment**  
[childrens rights and wellbeing impact assessment stage abc lhs jan 2022.pdf \(argyll-bute.gov.uk\)](#)
- **Health Impact Assessment** [APPENDIX 4: Template for scoping workshop reports \(argyll-bute.gov.uk\)](#)
- Islands and Communities Impact Assessment  
[lhs\\_island\\_communities\\_impact\\_assessment.pdf \(argyll-bute.gov.uk\)](#)

In future, the Council will monitor and assess the impact of the SHIP and the LHS in terms of the aforementioned impact assessments and in line with the principles of the Fairer Scotland Duty. Any relevant findings from such assessments will be reflected in the SHIP and future updates of the LHS and other associated plans, policies and strategies.

### **Strategic Environmental Assessment (SEA)**

As the “Responsible Authority” under the terms of the Environmental (Scotland) Act 2005, the Council has previously determined that the LHS (and by association it’s ancillary component, the SHIP) does not require a full SEA.

[sea\\_pre\\_screening\\_report\\_october\\_2021.pdf \(argyll-bute.gov.uk\)](#)

The primary document in relation to land use planning is the Local Development Plan which is subject to a full SEA and which will ultimately cover all housing projects set out in the SHIP.

## **CONCLUSION**

The Argyll and Bute Strategic Housing Investment Plan for 2026/27 to 2030/31 sets out an ambitious but realistic programme for the delivery of **1,115** new affordable homes. The majority would be built to lifetime standards, allowing for future adaptation to meet changing needs over time; and around 10% will be purpose-designed for specialist needs, with half of those i.e., 5% of the total being fully wheelchair accessible. The programme reflects a strong commitment to Argyll and Bute’s economic growth agenda, and will directly support the sustainability, of fragile rural and island communities.

The earlier years of the SHIP align with the LHS housing supply targets, published in 2022, of 215 new affordable homes per year; the later years are below the target. Several additional potential projects have also been suggested and are at an early stage of development. These projects are likely to be considerations in later years, although if needs are identified during the annual review of the programme, then these projects could be brought forward. In addition, the Council and partners continue to seek new opportunities which could raise the number of units in the later years of the SHIP to align with the 5-year LHS target of 1,075 affordable units.



The LHS targets take account of the Council's ambitious strategic objectives as well as the potential increased demand for social housing arising from the current economic crisis and other worldwide events. The anticipated impacts of the Rural Growth Deal and other local and national resources and strategic imperatives for repopulation, recovery and growth. Therefore, the scale of the proposed programme is likely to be more in line with actual requirements as well as our aspirational goals for Argyll and Bute.

This SHIP clearly and directly aligns with the LHS and Argyll and Bute Outcome Improvement Plan (ABOIP) outcomes. It and sets out a core programme which is feasible to deliver; highlights the contribution of the Council, developers and other partners; evidences the support and facilitation role of the local authority; outlines the extensive stakeholder engagement underpinning the planning and delivery of the programme; and explicitly reflects the central importance of equality issues for all partners.

## Appendix 1 - Individual Open Market Purchases Statement January 2022

Scottish Government affordable housing supply guidance states:-

*“It is expected that the majority of homes delivered through the Programme will be new build units that are delivered either directly by grant applicants or through ‘off the shelf’ purchases from developers. **However, where it can be demonstrated that the use of grant to acquire ‘second hand’ stock that is for sale on the open market is the most appropriate method of meeting housing need in a particular area, subsidy may be available to fund this, subject to agreement between the Council and the Scottish Government.** Funding may also be made available to remodel/ rehabilitate existing properties where this is considered a strategic priority”.*

Argyll and Bute Council will support the purchase of open market properties to support and supplement the approved SHIP programme. Their statement on this can be seen at [Argyll and Bute Buy Back Initiative | Argyll and Bute Council](#)

**THIS DOCUMENT WILL BE AVAILABLE ON THE COUNCIL WEBSITE AT:**

[Local Housing Strategy and Housing Need and Demand Assessment](#)

This document can be made available in other formats on request.

**Contact:**

LHS Team  
Argyll & Bute Council

Telephone:

01546 604785

01369 708672

Email: [localhousingstrategy@argyll-bute.gov.uk](mailto:localhousingstrategy@argyll-bute.gov.uk)

